Senate proposal of amendment to House proposal of amendment

S. 11

An act relating to prohibiting robocalls

The Senate concurs in the House proposal of amendment with the following proposal of amendment thereto:

By striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. PURPOSE; IMPLEMENTATION

- (a) The purpose of Secs. 1–45 of this act is to expand opportunities for workforce education, training, and development for Vermonters and to make meaningful investments to support and expand the workforce across the State.
- (b) It is the intent of the General Assembly that each recipient of funding through Secs. 1–45 of this act shall conduct significant outreach to ensure that all Vermonters, and particularly populations that have experienced unequal access to public or private economic benefits due to geography, socioeconomic status, disability status, gender or gender identity, age, immigration or refugee status, or race, have the opportunity to benefit from the financial and programmatic benefits made available through this act.
- Sec. 2. IMMEDIATE STRATEGIES AND FUNDING FOR EXPANDING THE LABOR FORCE; INCREASING THE NUMBER OF PARTICIPANTS AND PARTICIPATION RATES; APPROPRIATIONS
- (a) In fiscal year 2023, the following amounts are appropriated from the General Fund to the following recipients for the purposes specified:
- (1) \$2,500,000.00 to the University of Vermont Office of Engagement, in consultation with the Vermont Student Assistance Corporation, to administer a statewide forgivable loan program of \$5,000.00 per graduate for recent college graduates across all Vermont higher education institutions who commit to work in Vermont for two years after graduation.
- (2) \$387,000.00 to Vermont Technical College to develop a skilled meat cutter training and apprenticeship facility.
- (b) In fiscal year 2023, the amount of \$500,000.00 is appropriated from the American Rescue Plan Act (ARPA) Coronavirus State Fiscal Recovery Funds to the Agency of Human Services to provide grants, which may be administered through a performance-based contract, to refugee- or New American-focused programs working in Vermont to support increased inmigration or retention of recent arrivals.

Sec. 3. CTE FUNDING AND GOVERNANCE; FINDINGS

- (a) Vermont's career and technical education (CTE) system is critical to ensuring that all Vermonters have access to the high-quality resources they need to explore a wide variety of career pathways, earn a postsecondary credential of value, and establish a productive career.
- (b) CTE is a vital component of our educational system, supporting and delivering on the goals established by the General Assembly in 2013 Acts and Resolves No. 77 (flexible pathways), 2018 Acts and Resolves No. 189 (workforce development), and in achieving our attainment goal, which is that 70 percent of working-age Vermonters have a credential of value by 2025 (10 V.S.A. § 546).
- (c) CTE is also an equity lever, providing every student access to critical workforce training, postsecondary coursework, and the real-world skills and networks that prepare our youth to continue to earn and learn during and after high school.
- (d) As of the fall semester of the 2021–2022 school year, students were enrolling in CTE programs at a higher rate than at the beginning of the pandemic, increasing from 4,160 to 4,565. In the 2020–2021 school year, Vermont's CTE system awarded Tier II credentials of value to 459 students.
- (e) Since 2015, through legislative initiatives such as 2015 Acts and Resolves No. 51, 2017 Acts and Resolves No. 69, 2018 Acts and Resolves No. 189, 2019 Acts and Resolves No. 80, and most recently 2021 Acts and Resolves No. 74, the General Assembly and other stakeholders in education and in State government have been working to identify, understand, and resolve long-standing concerns related to the functioning of the CTE system.
- (f) In 2018, the Agency of Education embarked on a collaborative process that included students, legislators, and communities across the State to develop a strategic vision and aspirational goals to help guide the transformation of the CTE system.
- (g) The State Board of Education adopted the Agency of Education's vision and goals for CTE that "all Vermont learners attain their postsecondary goals by having access to career and technical education systems that are equitable, efficient, integrated and collaborative."
- (h) 2018 Acts and Resolves No. 189 committed Vermont to a redesign of its workforce development and training system, including the approval of up to four pilot sites or projects to examine the way our CTE system is funded and governed.
- (i) In a report dated June 14, 2021, the Agency of Education reported on its progress, which was interrupted by the COVID-19 pandemic. The report presented possible alternatives to our current funding structure, which is widely seen as a barrier to enrollment. However, these alternatives were based

on an examination of only the CTE school district funding model and did not include the study of governance models. The report recommended completing this study of CTE funding and governance models to propose actionable implementation steps for the State.

(j) The Agency of Education's State plan for federal Perkins funds is aligned to the vision and goals created through collaborative processes that included a public comment period. Processes required in the federal legislation like the biennial Comprehensive Local Needs Assessment will strengthen the role of CTE in each region and help to focus the use of limited federal funds to improve the system.

Sec. 3a. FUNDING AND GOVERNANCE STRUCTURES OF CAREER TECHNICAL EDUCATION IN VERMONT

- (a) There is appropriated to the Agency of Education for fiscal year 2023 the amount of \$180,000.00 from the General Fund to contract for services to:
- (1) complete an examination, which was interrupted by COVID-19, of the existing funding structures of career technical education (CTE) in Vermont and identify the best approach moving forward;
- (2) examine CTE governance structures in relationship to those funding structures and identify the best approach moving forward;
- (3) examine the implications of the existing funding and governance structures for kindergarten through grade 12 schools and adult education;
- (4) propose an implementation plan for new models of CTE funding and governance structures to improve the quality, duration, and access to CTE statewide.
- (b) In performing its work, the contractor shall consult with the consultant and any other stakeholders involved in completing the report on the design, implementation, and costs of an integrated and coherent adult basic education, adult secondary education, and postsecondary career and technical education system pursuant to 2021 Acts and Resolves No. 74, Sec. H.3.
- (c) On or before March 1, 2023, the Agency of Education shall issue a written report to the House and Senate Committees on Education, the House Committee on Commerce and Economic Development, the Senate Committee on Economic Development, Housing and General Affairs, the House Committee on Ways and Means, and the Senate Committee on Finance on the work performed pursuant to subsection (a) of this section.
- (d)(1) The Agency of Education shall consider the work performed by the contractor and shall develop an implementation plan, including recommended steps to design and implement new funding and governance models.
 - (2) On or before July 1, 2023, the Agency shall issue a written report to

the House and Senate Committees on Education, the House Committee on Commerce and Economic Development, the Senate Committee on Economic Development, Housing and General Affairs, the House Committee on Ways and Means, and the Senate Committee on Finance that describes the results of its work under this subsection and the implementation plan and makes recommendations for legislative action.

Sec. 4. INVESTMENT IN THE UP-SKILLING OF PRIVATE SECTOR EMPLOYERS TO SUPPORT THE EVOLUTION OF BUSINESS AND ORGANIZATIONAL MODELS; APPROPRIATIONS

In fiscal year 2023, the amount of \$250,000.00 is appropriated from the General Fund to the Agency of Commerce and Community Development for a performance-based contract to provide statewide delivery of business coaching and other forms of training to BIPOC business owners, networking and special convenings, and career fairs, workshops and paid internships, career guidance, and other support for BIPOC workers across the State.

Sec. 4a. EDUCATOR WORKFORCE DEVELOPMENT; APPROPRIATION; REPORT

(a) Purpose. The purpose of this section is to encourage and support the development and retention of qualified and effective Vermont educators. To combat the growing educator shortage throughout the State and meet the needs of Vermont students, it is necessary to invest in nontraditional educator training programs.

(b) Grant program.

- (1) Program creation. In fiscal year 2023, there is established the Peer Review Support Grant Program, to be administered by the Agency of Education, to provide grants to expand support, mentoring, and professional development to prospective educators seeking licensure through the Agency of Education's peer review process, with the goal of increased program completion rates.
- (2) Program administration. The Agency shall adopt policies, procedures, and guidelines necessary for implementation of the Program described in subdivision (1) of this subsection.
- (3) Eligibility criteria. The Agency shall issue grants to organizations or school districts with programs designed to provide prospective educators in the peer review program the support necessary for successful completion of the peer review process by providing:
 - (A) support through the Praxis exam process;
- (B) local educator lead seminars designed around the Vermont licensure portfolio themes;

- (C) local educator mentors;
- (D) support in completing the peer review portfolio and licensing process; and
- (E) continued professional development support within the first year of licensure.
- (4) Report. On or before January 15, 2023, the Agency of Education shall report to the Senate and House Committees on Education on the status of the implementation of the Peer Review Support Grant Program and a summary and performance review of the programs to which grants were awarded. The report shall include any metrics used in the performance review, the number of program participants, endorsement areas of participants, feedback from participants and mentors, and any recommendation for legislative action.
- (c) Appropriation. Notwithstanding 16 V.S.A. § 4025(d), the sum of \$712,500.00 is appropriated from the Education Fund to the Agency of Education in fiscal year 2023 for the purpose of funding the Peer Review Support Grant Program.

Sec. 5. OFFICE OF WORKFORCE INNOVATION TO LEAD AND COORDINATE STATEWIDE WORKFORCE SYSTEM

- (a) Findings. The General Assembly finds:
 - (1) Vermont is experiencing an acute labor shortage in 2022.
- (2) According to the Employment and Labor Marketing Information Division of the Vermont Department of Labor:
- (A) There are approximately 28,000 job openings in Vermont as of December 2021.
- (B) 9,945 individuals meet the federal statistical definition of unemployed as of January 2022.
- (C) 4,500 individuals are receiving unemployment insurance assistance as of March 2022.
- (D) The workforce has shrunk by 26,000 individuals from 2019 to 2022, yet the unemployment rate is just three percent as of January 2022.
- (E) The workforce participation rate has fallen from 66 percent to 60.6 percent.
- (F) The total volume of hires made each year is approximately 200,000 nonunique individuals.
- (3) The Department receives approximately 80 percent of its funding from federal sources, which constrains the Department and its employees from adjusting its work to meet immediate needs.

- (4) The federal funding for field staff in the Workforce Development Division has declined significantly over the past 20 years, supporting 75 persons in 2022 as compared to 135 in 2003.
- (5) Though Vermont has a small population, the unique characteristics of its region's employers, educational institutions, demographics, and socioeconomic conditions make it best to address efforts to connect individuals with training and job placement on a regional basis.
- (6) Because most State agencies and departments touch the workforce system in some way, there is a need for more coordination and alignment across State government to serve both job seekers and employers.
- (7) Vermont needs a statewide workforce development, training, and education system in which all Vermonters who want to work, and all employers who want workers, can connect.
- (b) Creation of Office of Workforce Innovation. The Office of Workforce Innovation is created within the Governor's office to coordinate statewide and regional workforce expansion across all agencies and departments in State government and among a diverse stakeholder community. The State Workforce Development Board shall be managed by the Office.
- (1) Purpose. The purposes of the Office of Workforce Innovation include:
 - (A) interagency coordination around Governor's work force agenda;
- (B) serving as the developer and holder of a statewide work force development plan, including supporting the work of the State Workforce Development Board and contracting with outside process entities as needed to help convene all system actors;
 - (C) occasionally convening stakeholders;
- (D) connecting to National Governors Association best practices research;
- (E) endeavoring to have practices implemented throughout the system;
- (F) coordinating across State entities to ensure well-coordinated State responses and programs to carry out Governor's work force agenda;
- (G) overseeing service delivery by State employees and outside contracts at the local and regional levels;
 - (H) ensuring interagency communication;
- (I) coordination and collaboration to break down silos and to maximize communication flow; and

- (J) collaborating with State-level organizations, service providers, and educational institutions.
- (2) Personnel. The Director of the Office of Workforce Innovation is created. There shall be two full-time exempt staff to accomplish the duties of the Office. One of these staff positions shall be the current Executive Director of the State Workforce Developmental Board.
- (3) Duties. The Director of the Office of the Workforce Innovation shall:
 - (A) lead Workforce Development and Expansion for the State;
- (B) provide interagency coordination and strategic and comprehensive policy leadership for the purpose of workforce development, expansion, training, and education in the State;
- (C) determine where Adult CTE should live and how it should be financed; and
- (D) complete a feasibility study to assess creating a recyclable and outcome-based funding mechanism to deploy State workforce training funding for re- and up- skilling individuals in strategic sectors and submit findings and recommendations in a report to the Vermont Workforce Development Board;
- (E) perform any other duties that are relevant based on the purpose of this section.
- (4) Coordination. The Office shall convene interagency and State-level service provider partners, coordinate State-level workforce information collection and distribution, establish interagency working agreements, manage the State Workforce Development Board, and consider other improvements to the structure, coordination, and collaboration of the workforce development system in general. This may include creating a Vermont workforce development network.
 - (5) Implementation.
- (A) The Office of Workforce Innovation shall be established as of July 1, 2022.
- (B) On or before January 15, 2023, the Office shall submit an interim report to the House Committee on Commerce and Economic Development and Senate Committee on Economic Development, Housing and General Affairs proposing goals and metrics to measure, and action steps to accomplish, how the Office can effectively coordinate the workforce development system and improve workforce development conditions in this State relative to the data points specified in subsection (a) of this section.
 - (C) On or before December 1, 2023, the Office shall submit a final

report to the House Committee on Commerce and Economic Development and Senate Committee on Economic Development, Housing and General Affairs that addresses its performance relative to the goals, metrics, and action items it has adopted, and that includes findings and any recommendations for legislative action concerning the workforce development system.

(6) Appropriation. The amount of \$1,000,000.00 is appropriated from the General Fund to create the Office and perform its duties.

Sec. 5a. REGIONAL WORKFORCE EXPANSION SYSTEM

- (a) Regional Workforce Expansion System. The amount of \$500,000.00 is appropriated from the General Fund to the Department of Labor for a one-year pilot program to launch and lead a coordinated regional system, beginning in two regions of the State, to work toward accomplishing the following goals:
 - (1) increase local labor participation rate;
 - (2) decrease the number of open positions reported by local employers;
 - (3) increase the wages of workers as they transition to new jobs; and
- (4) collect, organize, develop, and share information related to local career pathways with workforce development partners.
- (b) Duties. In order to meet the goals specified in subsection (b) of this section, the Department shall:
- (1) create new capacity to address and support State activities related to workforce development, expansion, and alignment;
- (2) focus on the overarching goal of helping workers find jobs and employers find workers;
- (3) support employers in communicating and tailoring their work requirements, conditions, and expectations to better access local workers; and
- (4) collaborate with local education and training providers and regional workforce partners to create and regularly distribute data related to local labor force supply and demand.
- (c) System infrastructure. The Department shall make investments that improve and expand regional capacity to strengthen networks who assist jobseekers, workers, and employers in connecting.
- (1) The Department is authorized to create three classified, one-year limited-service positions, with funding allocated to perform the work described in this section, who shall report to the Workforce Development Division and of whom:
- (A) two shall be Workforce Expansion Specialists assigned, one each, to two different regions of the State; and

- (B) one shall provide oversight and State-level coordination of activities.
- (2)(A) The Department shall use funds allocated to develop systems for coordination, information sharing, and enhanced support to regional partners, host regional meetings, develop regional plans, and provide localized resources including labor market information, training and development opportunities, and support services.
- (B) The Department shall develop labor market information reports to support discussion and decision making that will address local labor market challenges and opportunities and support a regional approach to solving local or unique labor supply challenges.
- (e) Interim report. On or before January 15, 2023, the Department shall provide a narrative update on the progress made in hiring staff, establishing interagency agreements, developing regional information exchange systems, and supporting State-level work to expand the labor force to the House and Senate committees of jurisdiction.
- (f) Implementation. The Department of Labor shall begin implementing the Regional Workforce Expansion System on or before July 1, 2022.

Sec. 6. INCARCERATED INDIVIDUALS; WORKFORCE DEVELOPMENT: PILOT PROGRAM

(a) Purpose. The purpose of this section is to facilitate the education and vocational training of incarcerated individuals so that they have a greater likelihood of obtaining gainful employment and positively contributing to society upon reintegration into the community.

(b) Policy; appropriations.

- (1)(A) In fiscal year 2023, the amount of \$420,000.00 is appropriated from the General Fund to the Department of Corrections, in consultation with the Vermont Department of Labor, to address education and vocational enhancement needs. These funds shall not be allocated from any amounts budgeted for Justice Reinvestment II initiatives.
- (B) The Department shall use the funds allocated for the development of education and vocational training for incarcerated individuals residing in a Vermont correctional facility prior to community reintegration. The Department may allocate the funds over three years, consistent with the following:
- (i) \$270,000.00 for transition development, including equipment and mobile labs in one or more sites;
 - (ii) \$100,000.00 for training partner support; and

(iii) \$50,000.00 for curriculum development.

- (2) In fiscal year 2023, the amount of \$300,000.00 is appropriated from the General Fund to the Department of Corrections, which may be allocated over not more than three years, to establish a community-based pilot reentry program at the Chittenden Regional Correctional Facility in consultation with the Vermont Department of Labor. The Department of Corrections shall designate a service provider to administer the pilot program's goals to:
 - (A) provide continuity of services for incarcerated individuals;
- (B) expand current employment readiness programs within the facility by building pathways for coordinated transition to employment;
- (C) focus on the first six months after individuals are released from the facility;
- (D) coordinate with local community resources, parole and probation offices, and other supports to ensure successful transition into the community;
 - (E) assist individuals in successfully transitioning into new jobs; and
- (F) work with employers to support successful hiring and best practices to support incarcerated individuals.
- (c) Report. On or before January 15, 2023, the Department of Corrections shall create and submit a report on workforce and education training programs in correctional facilities to the Joint Legislative Justice Oversight Committee; the House Committees on Corrections and Institutions and on Commerce and Economic Development; and the Senate Committees on Economic Development, Housing and General Affairs and on Judiciary. The report shall:
- (1) identify program design, logistical needs, and policy changes to current Department of Corrections facility-based training and educational programs necessary to successfully enable incarcerated individuals' reintegration into their communities, including changes to programs that enhance individuals' skill development, knowledge, and other support needed to qualify for and secure a position in a critical occupation in Vermont;
- (2) identify disparities of outcomes and recommend solutions for incarcerated Black, Indigenous, and Persons of Color concerning facility-based training, educational programming, and successful community reintegration;
- (3) provide an update on the Department of Corrections' use of education and vocational enhancement funding in fiscal year 2023;
- (4) provide recommendations on what aspects of the pilot program should be replicated in other correctional facilities in Vermont; and
- (5) provide recommended legislation for the continuation of the pilot program or any changes.

Sec. 7. INTENT

It is the intent of the General Assembly to improve the recruitment and retention of correctional officers to ensure adequate staffing and safe working conditions in facilities operated by the Department of Corrections.

Sec. 8. IMPROVEMENT OF CORRECTIONAL OFFICER RECRUITMENT AND RETENTION; REPORT

- (a) On or before January 15, 2023, the Secretary of Human Services, in consultation with the Commissioners of Corrections and of Human Resources, shall submit a written report to the House Committees on Appropriations, on Commerce and Economic Development, on Corrections and Institutions, and on Government Operations and the Senate Committees on Appropriations, on Government Operations, and on Judiciary identifying conditions that pose an obstacle to the successful recruitment and retention of correctional officers and setting forth a plan to improve the recruitment and retention of correctional officers.
- (b)(1) The report shall specifically analyze the impact of the following on the recruitment and retention of correctional officers:
 - (A) wages and benefits;
 - (B) terms and conditions of employment;
- (C) working conditions in Department of Corrections facilities, including health and safety issues and the physical condition of the facilities; and
 - (D) staffing levels and overtime.
- (2) The report shall, for each of the issues examined pursuant to subdivision (1) of this subsection, analyze how the following states compare to Vermont and shall identify any best practices in those states that could improve recruitment and retention of correctional officers in Vermont:
 - (A) Maine;
 - (B) New Hampshire;
 - (C) New York;
 - (D) Massachusetts;
 - (E) Rhode Island; and
 - (F) Connecticut.
- (c) The report shall, as part of the plan to improve the recruitment and retention of correctional officers, identify specific administrative and legislative actions that are necessary to successfully improve the recruitment and retention of correctional officers.

Sec. 9. ASSESSMENT OF RECRUITMENT AND RETENTION INITIATIVES; REPORT

- (a) On or before January 15, 2023, the Secretary of Human Services, in consultation with the Commissioner of Human Resources, shall submit to the House and Senate Committees on Appropriations a report regarding the use of funds appropriated pursuant to 2022 Acts and Resolves, No. 83:
 - (1) Sec. 14 for employee recruitment and retention at:
 - (A) the secure residential recovery facility; and
 - (B) the Vermont Psychiatric Care Hospital;
 - (2) Sec. 68 for employee retention with respect to:
 - (A) the Department of Corrections; and
 - (B) the Vermont Veteran's Home; and
- (3) Sec. 72 for workforce recruitment and retention incentives with respect to designated and specialized service agencies, including shared living providers.
- (b) The report shall assess how effective the appropriations identified pursuant to subsection (a) of this section were in addressing issues related to employee recruitment and retention; identify any ongoing or remaining employee recruitment and retention challenges that the recipients have; and identify any potential legislative, administrative, or programmatic changes that can address those ongoing or remaining employee retention issues.
- (c) The report shall also include a recommendation as to whether and how to appropriate additional funds in the 2023 Budget Adjustment Act to address ongoing recruitment and retention challenges at:
 - (1) the Vermont Veteran's Home;
 - (2) the Vermont Psychiatric Care Hospital;
 - (3) the secure residential recovery facility;
 - (4) designated and specialized service agencies; and
- (5) the Department of Corrections' facilities with respect to individuals employed as a Correctional Officer I or a Correctional Officer II.
- Sec. 10. REPEALS
 - 10 V.S.A. §§ 544 and 545 are repealed.
- Sec. 11. 10 V.S.A. § 547 is added to read:
- § 547. WORK-BASED LEARNING AND TRAINING PROGRAM
 - (a) Vermont Work-Based Learning and Training Program. The Department

- of Labor shall develop the statewide Work-Based Learning and Training Program that serves transitioning secondary and postsecondary students and Vermonters seeking work-based experience as part of a career experience or change and is designed to:
- (1) support Vermonters who are graduating from postsecondary education or a secondary CTE program or who are pursuing a career change with a paid on-the-job work experience lasting 12 weeks or fewer;
- (2) establish a statewide platform available to all employers to list their internships, returnships, pre-apprenticeships, and registered apprenticeship opportunities and for jobseekers to view and access information about specific opportunities; and
- (3) support employers by providing them with assistance in developing and implementing meaningful work-based learning and training opportunities.
 - (b) Definitions. As used in this section:
- (1) "Internship" means a work-based learning experience with an employer where the participant may, but does not necessarily, receive academic credit.
- (2) "Returnship" means an on-the-job learning experience for an individual who is returning to the workforce after an extended absence or is seeking a limited-duration on-the-job work experience in a different occupation or occupational setting as part of a career change.
- (c) Activities. The Department may use funds appropriated to it for the Program to:
 - (1) build and administer the Program;
- (2) develop an online platform that will connect students and jobseekers with work-based learning and training opportunities within Vermont;
- (3) support work-based learning and training opportunities with public and private employers available to prospective workers located in or relocating to Vermont;
- (4) promote work-based learning and training as a valuable component of a talent pipeline; and
- (5) assist employers in developing meaningful work-based learning and training opportunities.
 - (d) Data. The Department shall collect the following data:
 - (1) the total number of participants served;
- (2) the number of participants who received wage assistance or other financial assistance as part of this Program and their employment status one

year after completion;

- (3) the average wage of participants in subdivision (2) of this subsection at the start of the Program and the average wage of participants one year after completion;
- (4) the number of work-based learning or training opportunities listed on the platform; and
- (5) the number of employers who offered a work-based learning or training opportunity.
- (e) State participation. The Department shall engage appropriate State agencies and departments to expand Program opportunities with State government and with entities awarded State contracts.
- (f) Reporting. On or before February 15, 2023, the Department shall report Program data to the relevant committees of jurisdiction.

Sec. 12. WORK-BASED LEARNING AND TRAINING PROGRAM; APPROPRIATION

In fiscal year 2023, the amount of \$1,500,000.00 is appropriated from the General Fund to the Department of Labor to implement the Vermont Work-Based Learning and Training Program created in Sec. 11 of this act. Of this amount, the Department may use not more than \$100,000.00 for the cost of administration.

Sec. 13. [Reserved.]

Sec. 14. THE VERMONT TRADES SCHOLARSHIP PROGRAM

- (a) The Vermont Trades Scholarship Program is created and shall be administered by the Vermont Student Assistance Corporation. The Vermont Student Assistance Corporation shall disburse initial licensing fees, exam fees, and tuition payments under the Program on behalf of eligible individuals, subject to the appropriation of funds by the General Assembly for this purpose.
- (b) To be eligible for a scholarship under the Program, an individual, whether a resident or nonresident, shall:
- (1) be enrolled in an industry-recognized training and certification program that leads to initial employment or career advancement in a building, mechanical, industrial, or medical trade; emergency services, including paramedics; energy; transportation; broadband; or robotics; or other high demand sector;
 - (2) demonstrate financial need;
- (3) register with the Vermont Department of Labor for the purpose of receiving relevant job referrals, if unemployed; and

- (4) agree to work in their profession in Vermont for a minimum of one year following licensure or certification completion for each year of scholarship awarded.
- (c)(1) The Corporation shall give preference to students attending a Vermont-based training program or, if one isn't available for their certification, an offer of employment or promotion from a Vermont employer upon completion.
- (2) The Corporation shall give priority to applicants who have not received other assistance.
- (d) There shall be no deadline to apply for a scholarship under this section. Scholarships shall be awarded on a rolling basis if funds are available, and any funds remaining at the end of a fiscal year shall roll over and shall be available to the Vermont Student Assistance Corporation in the following fiscal year to award additional scholarships as set forth in this section.
- (e) In fiscal year 2023 the amount of \$3,500,000.00 is appropriated from the General Fund to the Vermont Student Assistance Corporation for scholarships for trades students under the Vermont Trades Scholarship Program.

Sec. 15. EMERGENCY MEDICAL SERVICES; OUTREACH

The Department of Health, the Department of Labor, and the Vermont Student Assistance Corporation shall coordinate outreach efforts to ensure that emergency service personnel are aware of, and able to access, the opportunities for professional development available through programs in this act.

Sec. 16. CTE CONSTRUCTION AND REHABILITATION EXPERIENTIAL LEARNING PROGRAM; REVOLVING LOAN FUND

- (a) Purpose. This section authorizes and provides funding for the CTE Construction and Rehabilitation Experiential Learning Program and Revolving Loan Fund, the purposes of which are to:
- (1) expand the experiential and educational opportunities for high school and adult CTE students to work directly on construction projects;
- (2) build community partnerships among CTE centers, housing organizations, government, and private businesses;
- (3) beautify communities and rehabilitate buildings that are underperforming assets;
- (4) expand housing access to Vermonters in communities throughout the State; and
 - (5) improve property values while teaching high school and adult

students trade skills.

- (b) Appropriation; creation of fund; administration. Notwithstanding 16 V.S.A. § 4025(d):
- (1) In fiscal year 2023, the amount of \$10,000,000.00 is appropriated from the Education Fund to the Vermont Housing and Conservation Board to create and administer the CTE Construction and Rehabilitation Experiential Learning Program and Revolving Loan Fund pursuant to this section.
- (2) The Board may use not more than five percent of the Fund for its costs of administration.
 - (c) Proposals; applications; funding.
- (1) A regional CTE center, working in collaboration with one or more housing and community partners, private businesses, nonprofit organizations, or municipalities, shall identify construction projects that would be relevant and appropriate for CTE students enrolled in construction, electrical, plumbing, design, business management, or other CTE programs.
- (2) Prior to or during the application process, a CTE center and its partners shall consult with the Board and other organizations to identify and consider potential funding partners to leverage amounts available through the Fund.
- (3) A CTE center and its partners shall apply to the Board for funding by submitting a project application that includes the information required by the Board and addresses the following:
- (A) the educational benefits for students and fit with the CTE curriculum;
- (B) the community benefits for the neighborhood, municipality, or region in which the project is located; and
- (C) the partners with whom the CTE center is collaborating and the respective responsibility for the aspects of a project, including:
 - (i) educational instruction and academic credit;
 - (ii) project management;
 - (iii) insurance coverage for students and the property;
- (iv) compensation and benefits, including compliance with labor laws, standards, and practices; and
 - (v) property acquisition, ownership, and transfer.
- (4) A CTE center may use funding for, and shall specify in its application the allocation of costs associated with:

- (A) acquisition, design, permitting, construction, marketing, and other building-related expenses; and
- (B) costs for labor, including for student wages and for instructor compensation during the academic year as well as for summer or other work that is not otherwise budgeted during the academic year.
- (d) Eligibility; review; approval. The Board may approve an application that includes the information required by subsection (c) of this section and provide funding for a project that meets the following eligibility criteria:
- (1) The project involves the rehabilitation of one of the following types of property that require repair and improvement:
- (A) blighted or otherwise non-code-compliant residential property that results in a building with not more than four dwelling units that are affordable to seniors, households with lower income, or other communities that need access to affordable housing;
 - (B) municipal facilities;
 - (C) school buildings or related educational facilities; or
- (D) commercial construction projects that have substantial community benefit.
 - (2) The project includes a weatherization component.
- (3) Students working on the project receive academic credit, a competitive wage, or both.
- (e) Affordability; flexibility. If appropriate in the circumstances, the Board shall condition funding for a project on the inclusion of one or mechanisms addressing the affordability of the property upon rent or sale.
 - (f) Funding; proceeds; revolving loans.
- (1) The Board shall provide funding for projects from the amounts available in the Fund in the form of zero-interest loans, in an amount, for a period, and upon terms specified by the Board.
- (2) If a completed project results in a gain for a CTE center, upon the sale or transfer of a completed project, or upon completion of any rehabilitation work, the CTE center shall return any loan proceeds and any profits realized to the Board to provide funding for future projects through the Fund.
- (3) If a completed project results in a loss for the CTE center, upon the sale or transfer of a completed project, or upon completion of any rehabilitation work, the Board shall hold the CTE center harmless for the amount of the loss and the CTE center shall return any remaining loan funds to

the Board to provide funding for future projects through the Fund.

- (g) Eligible CTE Center. For purposes of the Program, an existing alternative technical education provider that receives funding from the Education Fund may participate in the Program if:
- (1) the regional CTE Center for a region chooses not to participate in the Program; and
- (2) the alternative technical education provider can offer a comparable educational opportunity through the Program for technical students in that region.
- (h) Report. The Board shall address the implementation of this section in its annual report to the General Assembly.
- Sec. 17. [Reserved.]

Sec. 18. AGENCY OF HUMAN SERVICES; EMPLOYEE EDUCATION PROGRAMS

On or before January 15, 2023, the Agency of Human Services shall catalogue all educational programs and opportunities it makes available to its employees, including identifying which programs and opportunities are offered to which employees, and report those findings to the House Committees on Health Care and on Human Services and the Senate Committee on Health and Welfare.

Sec. 19. HEALTH CARE WORKFORCE; LEGISLATIVE INTENT

- (a) The General Assembly values all health care workers, at every level and in each component of the health care system. The General Assembly also acknowledges the many struggles faced by health care workers and that the pandemic has placed further strain on an already taxed system. Many health care workers have not had their pay adjusted over time to address increases in the cost of living, essentially amounting to pay cuts from year to year. Health care workers have experienced burnout, trauma, and moral injuries due to a history of underfunding and the present stress of the pandemic. In addition, the combination of the pandemic and continued health care workforce shortages has created an unsustainable reliance on traveling nurses that must be addressed.
- (b) In order to retain and recruit health care workers in Vermont, it is the intent of the General Assembly to invest in multiple solutions aimed at reinforcing our health care workforce in the present and sustaining our health care workers into the future.

Sec. 20. EMERGENCY GRANTS TO SUPPORT NURSE FACULTY AND STAFF

- (a) In fiscal year 2023 the amount of \$1,000,000.00 is appropriated from the American Rescue Plan Act (ARPA) Coronavirus State Fiscal Recovery Funds to the Department of Health and shall carry forward for the purpose of providing emergency interim grants to Vermont's nursing schools over two years to increase the compensation for their nurse faculty and staff, with \$500,000.00 to be distributed in each of fiscal years 2023 and 2024 to increase the compensation for each full-time-equivalent (FTE) member of the clinical and didactic nurse faculty and staff. The Department shall distribute the funds among the nursing schools in Vermont equitably based on each school's proportion of nursing faculty and staff to the total number of FTE nursing faculty and staff across all nursing schools statewide.
- (b) If the nurse faculty or staff, or both, of a nursing school receiving a grant under this section are subject to a collective bargaining agreement, the use of the grant funds provided to the nursing school for those faculty or staff, or both, shall be subject to impact bargaining between the nursing school and the collective bargaining representative of the nurse faculty or staff, or both, to the extent required by the applicable collective bargaining agreement.

Sec. 21. NURSE PRECEPTOR INCENTIVE GRANTS; HOSPITALS; WORKING GROUP; REPORT

- (a)(1) In fiscal year 2023 the amount of \$1,400,000.00 is appropriated from the General Fund to the Agency of Human Services to provide incentive grants to hospital-employed nurses in Vermont to serve as preceptors for nursing students enrolled in Vermont nursing school programs. The Agency shall distribute the funds to hospitals employing nurses who provide student preceptor supervision based on the number of preceptor hours to be provided, at a rate of \$5.00 per preceptor hour, or a lesser hourly rate if the need exceeds the available funds. The Agency shall prioritize funding for hospitals that provide matching funds for additional preceptor compensation or that commit to providing future compensation and support to expanding the number of preceptors.
- (2) If nurse preceptors receiving compensation pursuant to a grant awarded to a hospital under this section are subject to a collective bargaining agreement, the use of the grant funds provided to the hospital for the nurse preceptors shall be subject to impact bargaining between the hospital and the collective bargaining representative of the nurses to the extent required by the collective bargaining agreement.
- (b)(1) The Director of Health Care Reform or designee in the Agency of Human Services shall convene a working group of stakeholders representing nursing schools, the Vermont Area Health Education Centers, long-term care facilities, designated and specialized service agencies, federally qualified health centers, home health agencies, primary care practices, and other health

care facilities to:

- (A) identify ways to increase clinical placement opportunities across a variety of health care settings for nursing students enrolled in Vermont nursing school programs, including exploring opportunities for participation through remote means;
- (B) establish sustainable funding models for compensating nurses serving as preceptors or for supporting the hiring of additional nurses to alleviate the pressures on nurse preceptors, or both; and
- (C) develop an action plan for implementing the clinical placement expansion and sustainable funding models identified and established pursuant to subdivisions (A) and (B) of this subdivision (1), including addressing the need for student housing opportunities.
- (2) On or before January 15, 2023, the Director of Health Care Reform shall provide the working group's action plan and any recommendations for legislative action to the House Committees on Health Care, on Commerce and Economic Development, and on Appropriations and the Senate Committees on Health and Welfare, on Economic Development, Housing and General Affairs, and on Appropriations.

Sec. 22. HEALTH CARE EMPLOYER NURSING PIPELINE AND APPRENTICESHIP PROGRAM

- (a) In fiscal year 2023 the amount of \$2,000,000.00 is appropriated from the American Rescue Plan Act (ARPA) Coronavirus State Fiscal Recovery Funds to the Vermont State College System and shall carry forward for the purpose of providing grants to health care employers, including hospitals, long-term care facilities, designated and specialized service agencies, federally qualified health centers, and other health care providers, to establish or expand partnerships with Vermont nursing schools to create nursing pipeline or apprenticeship programs, or both, that will train members of the health care employers' existing staff, including personal care attendants, licensed nursing assistants, and licensed practical nurses, to become higher-level nursing professionals. Through a combination of scholarship awards, grants awarded to health care employers pursuant to this section, and the health care employer's contributions, the trainees' tuition and fees shall be covered in full, and trainees shall be provided with assistance in meeting their living costs, such as housing and child care, while attending the program.
- (b) In awarding grants pursuant to this section, the Vermont State College System shall give priority to health care employer proposals based on the following criteria:
- (1) the extent to which the health care employer proposes to participate financially in the program;

- (2) the extent of the health care employer's commitment to sustaining the program financially, including providing financial support for nurse preceptors, to create ongoing opportunities for educational advancement in nursing;
- (3) the ability of the health care employer's staff to leverage nursing scholarship opportunities to maximize the reach of the grant funds;
- (4) the employer's demonstrated ability to retain nursing students in the Vermont nursing workforce;
- (5) the employer's geographic location, in order to ensure access to pipeline and apprenticeship programs for nursing staff across Vermont; and
- (6) the employer's commitment to advancing the professional development of individuals from marginalized communities, especially those that have been historically disadvantaged in accessing educational opportunities and career advancement in the health care professions.
- (c)(1) The Vermont State College System shall begin awarding grants under this section expeditiously in order to enable health care employer staff to begin enrolling in nursing school programs that commence in the fall of 2022.
- (2) On or before September 15, 2022, the Vermont State College System shall provide an update to the Health Reform Oversight Committee on the status of program implementation.
- Sec. 23. 18 V.S.A. § 34 is added to read:

§ 34. VERMONT NURSING FORGIVABLE LOAN INCENTIVE PROGRAM

- (a) As used in this section:
- (1) "Corporation" means the Vermont Student Assistance Corporation established in 16 V.S.A. § 2821.
- (2) "Eligible individual" means an individual who satisfies the eligibility requirements under this section for a forgivable loan.
- (3) "Eligible school" means an approved postsecondary education institution, as defined under 16 V.S.A. § 2822.
- (4) "Forgivable loan" means a loan awarded under this section covering tuition, which may also include room, board, and the cost of required books and supplies for up to full-time attendance at an eligible school.
- (5) "Gift aid" means grant or scholarship financial aid received from the federal government or from the State.
- (6) "Program" means the Vermont Nursing Forgivable Loan Incentive Program created under this section.

- (b) The Vermont Nursing Forgivable Loan Incentive Program is created and shall be administered by the Department of Health in collaboration with the Corporation. The Program provides forgivable loans to students enrolled in an eligible school who commit to working as a nurse in this State and who meet the eligibility requirements in subsection (d) of this section.
- (c) The Corporation shall disburse forgivable loan funds under the Program on behalf of eligible individuals, subject to the appropriation of funds by the General Assembly for this purpose.
- (d) To be eligible for a forgivable loan under the Program, an individual, whether a resident or nonresident, shall satisfy all of the following requirements:
 - (1) be enrolled at a nursing program at an eligible school;
 - (2) demonstrate financial need;
- (3) maintain good standing at the eligible school at which the individual is enrolled;
- (4) agree to work as a nurse in Vermont directly for a Vermont health care provider for a minimum of one year following licensure for each year of forgivable loan awarded.
- (5) have executed a credit agreement or promissory note that will reduce the individual's forgivable loan benefit, in whole or in part, pursuant to subsection (g) of this section, if the individual fails to complete the period of service required in this subsection;
- (6) have provided such other documentation as the Corporation may require; and
- (7) have completed the Program's application form, the free application for federal student aid (FAFSA), and the Vermont grant application each academic year of enrollment in accordance with a schedule determined by the Corporation.
- (e)(1) First priority for forgivable loan funds shall be given to students pursuing a practical nursing certificate who will be eligible to sit for the NCLEX-PN examination upon completion of the certificate.
- (2) Second priority for forgivable loan funds shall be given to students pursuing an associate's degree in nursing who will be eligible to sit for the NCLEX-RN examination upon graduation.
- (3) Third priority for forgivable loan funds shall be given to students pursuing a bachelor of science degree in nursing.
- (4) Fourth priority shall be given to students pursuing graduate nursing education.

- (f) In addition to the priorities established in subsection (e) of this section:
- (1) Vermont residents attending an eligible school in Vermont shall receive first priority for forgivable loans;
- (2) Vermont residents attending an eligible school in another state shall receive second priority for forgivable loans;
- (3) Nonresidents attending an eligible school in Vermont shall receive third priority for forgivable loans; and
- (4) Nonresidents attending an eligible school in another state shall receive fourth priority for forgivable loans.
- (g) If an eligible individual fails to serve as a nurse in this State for a period that would entitle the individual to the full forgivable loan benefit received by the individual, other than for good cause as determined by the Corporation in consultation with the Vermont Department of Health, then the individual shall receive only partial loan forgiveness for a pro rata portion of the loan pursuant to the terms of the interest-free credit agreement or promissory note signed by the individual at the time of entering the Program.
- (h) There shall be no deadline to apply for a forgivable loan under this section. Forgivable loans shall be awarded on a rolling basis as long as funds are available, and any funds remaining at the end of a fiscal year shall roll over and shall be available to the Department of Health and the Corporation in the following fiscal year to award additional forgivable loans as set forth in this section.
- (i) The Corporation shall adopt policies, procedures, and guidelines necessary to implement the provisions of this section, including maximum forgivable loan amounts.

Sec. 24. REPEAL

18 V.S.A. § 31 (educational assistance; incentives; nurses) is repealed.

Sec. 25. VERMONT NURSING FORGIVABLE LOAN INCENTIVE PROGRAM: APPROPRIATION

In fiscal year 2023, the amount of \$100,000.00 in General Fund investment funds is appropriated to the Department of Health for forgivable loans for nursing students under the Vermont Nursing Forgivable Loan Incentive Program established in Sec. 23 of this act.

Sec. 26. 18 V.S.A. § 35 is added to read:

§ 35. VERMONT CARE PROFESSIONAL LOAN REPAYMENT PROGRAM

(a) As used in this section:

- (1) "AHEC" means the Vermont Area Health Education Centers program.
- (2) "Eligible individual" means an individual who satisfies the eligibility requirements for loan repayment under this section.
- (3) "Eligible school" means an approved postsecondary education institution, as defined under 16 V.S.A. § 2822.
- (4) "Loan repayment" means the cancellation and repayment of loans under this section.
- (5) "Loans" means education loans guaranteed, made, financed, serviced, or otherwise administered by an accredited educational lender for attendance at an eligible school.
- (6) "Program" means the Vermont Health Care Professional Loan Repayment Program created under this section.
- (b) The Vermont Health Care Professional Loan Repayment Program is created and shall be administered by the Department of Health in collaboration with AHEC. The Program provides loan repayment on behalf of individuals who live and work in this State as a health care professional, including as a nurse, physician assistant, dental hygienist, medical technician, primary care provider, child psychiatrist, general surgeon, emergency medical service professional, paramedic, or in another field experiencing a health care workforce shortage and who meet the eligibility requirements in subsection (d) of this section.
- (c) The loan repayment benefits provided under the Program shall be paid on behalf of the eligible individual by AHEC, subject to the appropriation of funds by the General Assembly specifically for this purpose.
- (d) To be eligible for loan repayment under the Program, an individual shall satisfy all of the following requirements:
- (1) have graduated from an eligible school where the individual was awarded a degree in a field experiencing a health care workforce shortage in this State;
- (2) work in this State as a nurse, physician assistant, dental hygienist, medical technician, primary care provider, child psychiatrist, general surgeon, emergency medical service professional, paramedic, or in another field experiencing a health care workforce shortage; and
 - (3) be a resident of Vermont.
- (e)(1) An eligible individual shall be entitled to an amount of loan cancellation and repayment under this section equal to one year of loans for each year of service as a health care professional in this State.

(2) AHEC shall award loan repayments in amounts that are sufficient to attract high-quality candidates while also making a meaningful increase in Vermont's health care professional workforce. AHEC shall prioritize awards to candidates working in fields in which Vermont is experiencing the greatest health care workforce shortages.

Sec. 27. VERMONT <u>HEALTH CARE PROFESSIONAL</u> LOAN REPAYMENT PROGRAM; APPROPRIATION

In fiscal year 2023 the amount of \$3,000,000.00 is appropriated from the General Fund to the Department of Health for loan repayment for health care professionals under the Vermont Health Care Professional Loan Repayment Program established in Sec. 26 of this act.

Sec. 28. 18 V.S.A. § 36 is added to read:

§ 36. NURSE FACULTY FORGIVABLE LOAN INCENTIVE PROGRAM

- (a) As used in this section:
- (1) "Corporation" means the Vermont Student Assistance Corporation established in 16 V.S.A. § 2821.
- (2) "Eligible individual" means an individual who satisfies the eligibility requirements under this section for a forgivable loan.
- (3) "Eligible school" means an approved postsecondary education institution, as defined under 16 V.S.A. § 2822.
- (4) "Forgivable loan" means a loan awarded under this section covering tuition, which may also cover room, board, and the cost of required books and supplies for up to full-time attendance at an eligible school.
- (5) "Gift aid" means grant or scholarship financial aid received from the federal government or from the State.
- (6) "Nurse faculty member" or "member of the nurse faculty" means an individual with a master's or doctoral degree that qualifies the individual to teach at a nursing school in this State.
- (7) "Program" means the Nurse Faculty Forgivable Loan Program created under this section.
- (b) The Nurse Faculty Forgivable Loan Program is created and shall be administered by the Department of Health in collaboration with the Corporation. The Program provides forgivable loans to students enrolled in an eligible school who commit to working as a member of the nurse faculty at a nursing school in this State and who meet the eligibility requirements in subsection (d) of this section.
 - (c) The Corporation shall disburse forgivable loan funds under the Program

on behalf of eligible individuals, subject to the appropriation of funds by the General Assembly specifically for this purpose.

- (d) To be eligible for a forgivable loan under the Program, an individual, whether a resident or nonresident, shall satisfy all of the following requirements:
- (1) be enrolled at an eligible school in a program that leads to a graduate degree in nursing;
- (2) maintain good standing at the eligible school at which the individual is enrolled;
- (3) agree to work as member of the nurse faculty at a nursing school in Vermont for a minimum of one year following licensure for each year of forgivable loan awarded.
- (4) have executed a credit agreement or promissory note that will reduce the individual's forgivable loan benefit, in whole or in part, pursuant to subsection (e) of this section if the individual fails to complete the period of service required in subdivision (3) of this subsection;
- (5) have completed the Program's application form and the free application for federal student aid (FAFSA) in accordance with a schedule determined by the Corporation; and
- (6) have provided such other documentation as the Corporation may require.
- (e) If an eligible individual fails to serve as a nurse faculty member at a nursing school in this State for a period that would entitle the individual to the full forgivable loan benefit received by the individual, other than for good cause as determined by the Corporation in consultation with the Vermont Department of Health, then the individual shall receive only partial loan forgiveness for a pro rata portion of the loan pursuant to the terms of the interest-free reimbursement promissory note signed by the individual at the time of entering the Program.
- (f) The Corporation shall adopt policies, procedures, and guidelines necessary to implement the provisions of this section, including maximum forgivable loan amounts.

Sec. 29. NURSE FACULTY FORGIVABLE LOAN PROGRAM; APPROPRIATION

In fiscal year 2023, the amount of \$500,000.00 is appropriated from the American Rescue Plan Act (ARPA) – Coronavirus State Fiscal Recovery Funds to the Department of Health for forgivable loans for nurse faculty members under the Nurse Faculty Forgivable Loan Program established in Sec. 28 of this act.

Sec. 29a. 18 V.S.A. § 37 is added to read:

§ 37. NURSE FACULTY LOAN REPAYMENT PROGRAM

- (a) As used in this section:
- (1) "AHEC" means the Vermont Area Health Education Centers program.
- (2) "Eligible individual" means an individual who satisfies the eligibility requirements under this section for loan repayment.
- (3) "Eligible school" means an approved postsecondary education institution, as defined under 16 V.S.A. § 2822.
- (4) "Gift aid" means grant or scholarship financial aid received from the federal government or from the State.
- (5) "Loan repayment" means the cancellation and repayment of loans under this section.
- (6) "Loans" means education loans guaranteed, made, financed, serviced, or otherwise administered by an accredited educational lender for attendance at an eligible school.
- (7) "Nurse faculty member" or "member of the nurse faculty" means a nurse with a master's or doctoral degree that qualifies the individual to teach at a nursing school in this State.
- (8) "Program" means the Nurse Faculty Loan Repayment Program created under this section.
- (b) The Nurse Faculty Loan Repayment Program is created and shall be administered by the Department of Health in collaboration with AHEC. The Program provides loan repayment on behalf of individuals who work as nurse faculty members at a nursing school in this State and who meet the eligibility requirements in subsection (d) of this section.
- (c) The loan repayment benefits provided under the Program shall be paid on behalf of the eligible individual by AHEC, subject to the appropriation of funds by the General Assembly specifically for this purpose.
- (d) To be eligible for loan repayment under the Program, an individual shall satisfy all of the following requirements:
- (1) graduated from an eligible school where the individual was awarded a graduate degree in nursing;
- (2) work as a member of the nurse faculty at a nursing school in this State; and
 - (3) be a resident of Vermont.

(e) An eligible individual shall be entitled to an amount of loan cancellation and repayment under this section equal to one year of loans for each year of service as a member of the nurse faculty at a nursing school in this State.

Sec. 29b. NURSE FACULTY LOAN REPAYMENT PROGRAM; APPROPRIATION

In fiscal year 2023, the amount of \$500,000.00 is appropriated from the American Rescue Plan Act (ARPA) – Coronavirus State Fiscal Recovery Funds to the Department of Health for loan repayment for nurse faculty members under the Nurse Faculty Loan Repayment Program established in Sec. 29a of this act.

Sec. 29c. 18 V.S.A. § 38 is added to read:

§ 38. VERMONT MENTAL HEALTH PROFESSIONAL FORGIVABLE LOAN INCENTIVE PROGRAM

(a) As used in this section:

- (1) "Corporation" means the Vermont Student Assistance Corporation established in 16 V.S.A. § 2821.
- (2) "Eligible individual" means an individual who satisfies the eligibility requirements under this section for a forgivable loan.
- (3) "Eligible school" means a school in the Vermont State College System.
- (4) "Forgivable loan" means a loan awarded under this section covering tuition, which may also cover room, board, and the cost of required books and supplies for up to full-time attendance at an eligible school.
- (5) "Gift aid" means grant or scholarship financial aid received from the federal government or from the State.
- (6) "Program" means the Vermont Mental Health Professional Forgivable Loan Incentive Program created under this section.
- (b) The Vermont Mental Health Professional Forgivable Loan Incentive Program is created and shall be administered by the Department of Health in collaboration with the Corporation. The Program provides forgivable loans to students enrolled in a master's program at an eligible school who commit to working as a mental health professional in this State and who meet the eligibility requirements in subsection (d) of this section.
- (c) The Vermont Student Assistance Corporation shall disburse forgivable loan funds under the Program on behalf of eligible individuals, subject to the appropriation of funds by the General Assembly for this purpose.

- (d) To be eligible for a forgivable loan under the Program, an individual, whether a resident or nonresident, shall satisfy all of the following requirements:
- (1) be enrolled at a school in this State in a program, whether through in-person or remote instruction, that leads to a master's degree in a mental health field;
- (2) maintain good standing at the eligible school at which the individual is enrolled;
 - (3) have used any available gift aid;
- (4) agree to work as a mental health professional in Vermont for a minimum of one year following licensure for each year of forgivable loan awarded;
- (5) have executed a credit agreement or promissory note that will reduce the individual's forgivable loan benefit, in whole or in part, pursuant to subsection (e) of this section if the individual fails to complete the period of service required in subdivision (4) of this subsection;
- (6) have completed the Program's application form and the free application for federal student aid (FAFSA) in accordance with a schedule determined by the Corporation; and
- (7) have provided such other documentation as the Corporation may require.
- (e) If an eligible individual fails to serve as a mental health professional in this State in compliance with the Program for a period that would entitle the individual to the full forgivable loan benefit received by the individual, other than for good cause as determined by the Corporation in consultation with the Vermont Department of Health, then the individual shall receive only partial loan forgiveness for a pro rata portion of the loan pursuant to the terms of the interest-free reimbursement promissory note signed by the individual at the time of entering the Program.

Sec. 29d. VERMONT MENTAL HEALTH PROFESSIONAL FORGIVABLE LOAN INCENTIVE PROGRAM; APPROPRIATION

In fiscal year 2023, the amount of \$1,500,000.00 is appropriated from the American Rescue Plan Act (ARPA) – Coronavirus State Fiscal Recovery Funds to the Department of Health for forgivable loans under the Vermont Mental Health Professional Forgivable Loan Incentive Program established in Sec. 29c of this act.

Sec. 29e. AGENCY OF HUMAN SERVICES; DESIGNATED AND SPECIALIZED SERVICE AGENCIES; WORKFORCE DEVELOPMENT

- (a) In fiscal year 2023, the amount of \$1,250,000.00 is appropriated to the Agency of Human Services, of which \$1,000,000 is from the American Rescue Plan Act (ARPA) Coronavirus State Fiscal Recovery Funds and \$250,000.00 is from the General Fund, to be distributed to the designated and specialized service agencies equitably based on each agency's proportion of full-time equivalent (FTE) mental health and substance use disorder treatment staff to the total number of FTE mental health and substance use disorder treatment staff across all designated and specialized service agencies statewide. The designated and specialized service agencies statewide for loan repayment and tuition assistance to promote the recruitment and retention of high-quality mental health and substance use disorder treatment professionals available to Vermont residents in need of their services, as set forth in subsection (b) of this section.
- (b)(1) Each designated and specialized service agency shall make the funds received pursuant to subsection (a) of this section available to its current and prospective employees as set forth in subdivisions (A) and (B) of this subdivision (1) on a rolling basis in exchange for a one-year service obligation to provide mental health services or substance use disorder treatment services, or both, at a designated or specialized service agency in this State. The funds may be used for the following purposes:
- (A) loan repayment for master's-level clinicians, bachelor's-level direct service staff, and nurses; and
- (B) tuition assistance for individuals pursuing degrees to become master's-level clinicians, bachelor's-level direct service staff, and nurses.
- (2) Loan repayment and tuition assistance funds shall be available to the current and prospective employees of designated and specialized service agencies in the form of forgivable loans, with the debt forgiven upon the employee's completion of the required service obligation.
- (c) On or before March 1, 2023, the Agency of Human Services shall make a presentation available to the House Committees on Appropriations, on Health Care, and on Human Services; the Senate Committees on Appropriations and on Health and Welfare on the use of the funds appropriated in this section.
- Sec. 30. 18 V.S.A. § 9456 is amended to read:

§ 9456. BUDGET REVIEW

- (a) The Board shall conduct reviews of each hospital's proposed budget based on the information provided pursuant to this subchapter and in accordance with a schedule established by the Board.
 - (b) In conjunction with budget reviews, the Board shall:

- (10) require each hospital to provide information on administrative costs, as defined by the Board, including specific information on the amounts spent on marketing and advertising costs; and
- (11) require each hospital to create or maintain connectivity to the State's Health Information Exchange Network in accordance with the criteria established by the Vermont Information Technology Leaders, Inc., pursuant to subsection 9352(i) of this title, provided that the Board shall not require a hospital to create a level of connectivity that the State's Exchange is unable to support;
- (12) review the hospital's investments in workforce development initiatives, including nursing workforce pipeline collaborations with nursing schools and compensation and other support for nurse preceptors; and
- (13) consider the salaries for the hospital's executive and clinical leadership and the hospital's salary spread, including a comparison of median salaries to the medians of northern New England states.

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Sec. 31. GREEN MOUNTAIN CARE BOARD; FISCAL YEAR 2023 HOSPITAL BUDGET REVIEW; NURSING WORKFORCE DEVELOPMENT INITIATIVES

For hospital fiscal year 2023, the Green Mountain Care Board may exclude all or a portion of a hospital's investments in nursing workforce development initiatives from any otherwise applicable financial limitations on the hospital's budget or budget growth. Notwithstanding any provision of GMCB Rule 3.202, the Board may modify its hospital budget guidance for hospital fiscal year 2023 as needed to comply with this section.

Sec. 32. AGENCY OF HUMAN SERVICES; HEALTH CARE WORKFORCE DATA CENTER

(a) In fiscal year 2023, the amount of \$750,000.00 is appropriated from the American Rescue Plan Act (ARPA) – Coronavirus State Fiscal Recovery Funds to the Office of Health Care Reform in the Agency of Human Services to enable the Agency to establish and operate the statewide Health Care Workforce Data Center. In order to enhance the State's public health data systems, respond to the COVID-19 public health emergency, and improve the State's COVID-19 mitigation and prevention efforts, the Center shall collect health care workforce data, shall collaborate with the Director of Health Care Reform to identify and propose solutions to address data gaps, and shall share the data with the Green Mountain Care Board as appropriate to inform the Board's Health Resource Allocation Plan responsibilities pursuant to 18 V.S.A. § 9405.

- (b) The Center shall use existing statewide information to the extent practicable to avoid imposing administrative burdens on health care providers and to avoid duplication of efforts underway elsewhere in Vermont. The Center shall expand its data collection practices over two years to include all levels of the health care workforce, beginning with the highest-level licensed health care professionals.
- (c) In order to ensure the Center has access to accurate and timely health care workforce data, the Center:
- (1) shall have the cooperation of other State agencies and departments in responding to the Center's requests for information;
- (2) may enter into data use agreements with institutions of higher education and other public and private entities, to the extent permitted under State and federal law; and
- (3) may collect vacancy and turnover information from health care employers.
- (d) One permanent classified Health Care Workforce Data Center Manager position is created in the Agency of Human Services, Office of Health Care Reform in fiscal year 2023 to manage the Health Care Workforce Data Center created pursuant to this section.
- (e) The Agency of Human Services may include proposals for additional funding or data access, or both, for the Center as part of the Agency's fiscal year 2024 budget request.
- Sec. 33. [Reserved.]

Sec. 34. AGENCY OF HUMAN SERVICES; POSITION; APPROPRIATION

- (a) One classified, three-year limited-service Health Care Workforce Coordinator position is created in the Agency of Human Services, Office of Health Care Reform in fiscal year 2023 to support the health care workforce initiatives set forth in this act and in the Health Care Workforce Development Strategic Plan. The Coordinator shall focus on building educational, clinical, and housing partnerships and support structures to increase and improve health care workforce training, recruitment, and retention.
- (b) In fiscal year 2023 the amount of \$170,000.00 is appropriated from the General Fund to the Agency of Human Services, Office of Health Care Reform for the Health Care Workforce Coordinator position, of which \$120,000.00 is for personal services and \$50,000.00 is for operating expenses.

Sec. 35. DEPARTMENT OF LABOR; GREEN MOUNTAIN CARE BOARD; SUPPLY AND DEMAND MODELING

On or before January 15, 2023, the Department of Labor, in collaboration

with the Green Mountain Care Board, shall explore and recommend to the House Committees on Health Care, on Human Services, and on Commerce and Economic Development and the Senate Committees on Health and Welfare and on Economic Development, Housing and General Affairs a process, methodology, and necessary funding amounts to establish and maintain the capacity to perform health care supply and demand modeling based on information in the Health Care Workforce Data Center, for use by health care employers, health care educators, and policymakers.

Sec. 36. DEPARTMENT OF FINANCIAL REGULATION; GREEN MOUNTAIN CARE BOARD; PRIOR AUTHORIZATIONS; ADMINISTRATIVE COST REDUCTION; REPORT

- (a) The Department of Financial Regulation shall explore the feasibility of requiring health insurers and their prior authorization vendors to access clinical data from the Vermont Health Information Exchange whenever possible to support prior authorization requests in situations in which a request cannot be automatically approved.
- (b) The Department of Financial Regulation shall direct health insurers to provide prior authorization information to the Department in a format required by the Department in order to enable the Department to analyze opportunities to align and streamline prior authorization request processes. The Department shall share its findings and recommendations with the Green Mountain Care Board, and the Department and the Board shall collaborate to provide recommendations to the House Committee on Health Care and the Senate Committees on Health and Welfare and on Finance on or before January 15, 2023 regarding the statutory changes necessary to align and streamline prior authorization processes and requirements across health insurers.

Sec. 37. 33 V.S.A. § 3543 is amended to read:

§ 3543. STUDENT LOAN REPAYMENT ASSISTANCE

(a)(1) There is established a need-based student loan repayment assistance program for the purpose of providing student loan repayment assistance to any individual employed by a regulated, privately operated center-based child care program or family child care home.

(2) An eligible individual shall:

- (A)(i) work in a privately operated center-based child care program or in a family child care home that is regulated by the Division for at least an average of 30 hours per week for 48 weeks of the year; or
- (ii) if the individual is an employee of a Vermont Head Start program that operates fewer than 48 weeks per year, work a minimum of nine months of the year, inclusive of any employer-approved time off;

- (B) receive an annual salary of not more than \$50,000.00 through the individual's work in regulated childcare; and
- (C) have earned an associates or bachelor's degree with a major concentration in early childhood, child and human development, elementary education, special education with a birth to age eight focus, or child and family services within the preceding five years.

* * *

Sec. 38. PILOT PROGRAM; POSITIONS EMBEDDED WITHIN RECOVERY CENTERS

- (a)(1) In fiscal year 2023 the amount of \$1,290,000.00 is appropriated from the General Fund to the Department for Disabilities, Aging, and Independent Living's Division of Vocation Rehabilitation for the purpose of developing and implementing a two-year pilot program that authorizes 15 FTE new limited-service positions embedded within 12 recovery centers across the State.
 - (2) The 15 FTE limited-service positions shall be allocated as follows:
- (A) Of the total appropriation, not more than \$540,000.00 total may be allocated in equal amounts to fund the following 2.5 FTE at each of two geographically diverse recovery centers:
- (i) one FTE to serve as an employment counselor within the Division of Vocation Rehabilitation;
- (ii) one FTE to serve as an employment consultant within the Vermont Association of Business Industry and Rehabilitation; and
- (iii) 0.5 FTE to serve as Employment Assistance Program staff within the Division of Vocation Rehabilitation.
- (B) Of the total appropriation, \$75,000.00 may be allocated in equal amounts to fund a minimum of one-half FTE position, who shall serve as an employment support counselor, at each of the 10 remaining recovery centers in the State.
- (C) Any amounts not appropriated for positions may be used to provide stipends for transportation, child care, or other costs necessary to enable clients to work.
- (b) On or before January 1, 2024, the Division of Vocational Rehabilitation, in collaboration with the Vermont Association of Business Industry and Rehabilitation and the Division of Alcohol and Drug Abuse Programs, shall submit a report to the House Committees on Commerce and Economic Development and on Human Services and to the Senate Committees on Economic Development, Housing and General Affairs and on Health and

Welfare summarizing the effectiveness of the pilot program, including:

- (1) educational attainment and achievement of program recipients;
- (2) acquisition of a credential of value pursuant to 10 V.S.A. § 546;
- (3) number of job placements; and
- (4) job retention rates.

Sec. 39. CREDENTIAL OF VALUE GOAL; PUBLIC-PRIVATE PARTNERSHIP; APPROPRIATION

- (a) Duties. In fiscal year 2023, the amount of \$150,000.00 is appropriated from the General Fund to the Vermont Student Assistance Corporation for a performance-based contract to perform the following duties, in coordination and alignment with State partners, in support of the State's goal articulated in 10 V.S.A. § 546 that 70 percent of working-age Vermonters hold a credential of value by 2025 (Goal):
- (1) increase public awareness of the value of postsecondary education and training to help persons of any age make informed decisions about the value of education and training that would further their advancement in educational pathways and pursuit of career goals, through targeted outreach as outlined in subsection (b) of this section;
- (2) promote a broad understanding of the public good and value in achieving the State's Goal and of actions stakeholders can take to increase attainment;
- (3) assist or coordinate with stakeholders, such as educational, business, governmental, nonprofit, and philanthropic organizations, in activities that seek to align the delivery of high-quality education and training opportunities with career advancement and support the policy priorities outlined in 10 V.S.A. § 546;
- (4) collect and display publicly available, nonconfidential information about postsecondary credentials available to Vermonters;
- (5) facilitate conversations or provide information about the national best practices in aligning, recognizing, measuring, tracking, and promoting postsecondary credentials of value to the Vermont Department of Labor, the Department of Economic Development, the State Workforce Development Board, and the Agency of Education when requested;
- (6) maintain web-based resources that provide information about opportunities to obtain a postsecondary credential of value, in coordination with State partners;
- (7) support the Vermont Department of Labor and Agency of Education transition or integration of Advance Vermont's web-based resources and

collected information referenced in subdivisions (4) and (6) of this subsection into a State-supported system in a coordinated way; and

- (8) meet on a quarterly basis with the Vermont Department of Labor and Agency of Education about activities described in this subsection.
 - (b) Outreach. The contractor may use funds awarded by the State to:
- (1) create and distribute public-facing communications and resources related to the duties described in this section; and
- (2) offer support to career and education counselors, employment and training counselors, jobseekers and their families, and other stakeholders, consistent with best practice and State policy and programs, to help them better understand the postsecondary education and training landscape.
 - (c) Reports. The contractor shall provide written reports to:
- (1) the Vermont Department of Labor and Agency of Education about anticipated work and activities using a simplified reporting template jointly developed by the contractor and the State entities on a quarterly basis; and
- (2) on or before December 15, 2022, the House and Senate committees of jurisdiction regarding the use of funds, activities performed, and outcomes achieved pursuant to this section.

Sec. 40. VERMONT SERVE, LEARN, AND EARN PROGRAM; APPROPRIATION

- (a) In fiscal year 2023, the amount of \$2,000,000.00 is appropriated from the General Fund to the Department of Forests, Parks and Recreation to continue funding through the pilot project Vermont Serve, Learn, and Earn Program, which supports workforce development goals through creating meaningful paid service and learning opportunities for young adults, and which has a goal to serve 1,700 participants and complete 13,000 service weeks over the next three years, through the Vermont Youth Conservation Corps, Vermont Audubon, Vermont Works for Women, and Resource VT.
- (b) The Department shall provide the legislative committees of jurisdiction an interim Program reports on or before January 15, 2023 and 2024 and a final Program report on or before January 15, 2025.

Sec. 41. ADULT EDUCATION AND LITERACY; FINDINGS

The General Assembly finds:

(1) Adult education and literacy services are a key piece of the workforce development system and serve as the entryway into career readiness and workforce development for tens of thousands of our most vulnerable Vermonters, those with low literacy, under-education, or those simply in need of increased skills so that they can succeed.

- (2) 36,000 adults in Vermont do not have a high school credential, and tens of thousands more lack the skills to matriculate into and be successful in college, in career training programs, or both. Adult education and literacy providers are the first stop on the path to the transformative opportunities that Vermont is offering for these individuals.
- (3) Adult education and literacy services help people build the assets they need to move out of poverty successfully, as well as the confidence to continue to move toward success throughout their lives. Students are supported to identify concrete goals and then break those goals down into steps. Students set goals in the domains of:
 - (A) family and life;
 - (B) academics; and
 - (C) career and college readiness.

Sec. 42. FINDINGS; FOREST FUTURE STRATEGIC ROADMAP

The General Assembly finds for the purposes of this section and Secs. 43 to 45 of this act:

- (1) Private and public forestlands:
- (A) constitute unique and irreplaceable resources, benefits, and values of statewide importance;
- (B) contribute to the protection and conservation of wildlife habitat, air, water, and soil resources of the State;
 - (C) mitigate the effects of climate change; and
 - (D) benefit the general health and welfare of the persons of the State.
 - (2) The forest products sector, including maple sap collection:
- (A) is a major contributor to and is valuable to the State's economy by providing nearly 14,000 jobs for Vermonters, generating \$2.1 billion in annual sales, and supporting \$30.8 million in additional economic activity from trail uses and seasonal tourism;
- (B) is essential to the manufacture of forest products that are used and enjoyed by the persons of the State; and
 - (C) benefits the general welfare of the persons of the State.
- (3) Private and public forestlands are critical for and contribute significantly to the State's outdoor recreation and tourism economies.
- (4) Eighty percent of Vermont's forestland is held in private ownership, of which 56 percent of private lands are enrolled in the forestland category of Vermont's Use Value Appraisal Program (UVA). UVA is Vermont's most

important conservation program and contains the largest foundation of supply to support a vibrant forest-based rural economy.

- (5) Economic realities and demand pressures for urban, commercial, and residential land uses throughout the State continue to challenge forest landowners trying to maintain intact forests. Forest fragmentation can adversely affect the natural environment and viable forest management. Addressing the economic and social needs of the forest products sector is paramount to keeping forests intact, viable, and healthy.
- (6) The encouragement, development, improvement, and preservation of forestry operations will result in extant, intact, and functioning forests that will provide a general benefit to the health and welfare of the persons of the State and the State's economy.
- (7) To strengthen, promote, and protect the Vermont forest products sector, the State should establish the Vermont Forest Future Strategic Roadmap.
- Sec. 43. 10 V.S.A. chapter 82 is added to read:

CHAPTER 82. VERMONT FOREST FUTURE STRATEGIC ROADMAP § 2531. VERMONT FOREST FUTURE STRATEGIC ROADMAP

- (a) Creation. The Commissioner of Forests, Parks and Recreation shall create the Vermont Forest Future Strategic Roadmap to strengthen, modernize, promote, and protect the forest products sector in Vermont. The Commissioner of Forests, Parks and Recreation may contract with a qualified contractor for the creation of the Vermont Forest Future Strategic Roadmap. During the contract proposal process, the Commissioner of Forests, Parks and Recreation shall seek a proposal to complete the Vermont Forest Future Strategic Roadmap from the Vermont Sustainable Jobs Fund.
- (b) Intended outcomes. The intended outcomes of the Vermont Forest Future Strategic Roadmap are to:
- (1) increase sustainable economic development and jobs in Vermont's forest economy;
- (2) promote ways to expand the workforce and strengthen forest product enterprises in order to strengthen, modernize, promote, and protect the Vermont forest economy into the future;
- (3) promote the importance of healthy, resilient, and sustainably managed working forests that provide a diverse array of high-quality products now and in the future; and
- (4) identify actionable strategies designed to strengthen, modernize, promote, and protect the forest products sector in Vermont, including

- opportunities for new product development, opening new markets for Vermont forest products, adopting modern manufacturing processes, and utilizing new ways to market Vermont forest products.
- (c) Strategic Roadmap content. In developing the Vermont Forest Future Strategic Roadmap, the Commissioner of Forests, Parks and Recreation or the relevant contractor shall:
- (1) review all existing data, plans, and industry-level research completed over the past 10 years, including the Working Lands Enterprise Fund's Forest Sector Systems Analysis, and identify any recommendations in those reports in order to build upon previous efforts;
- (2) identify infrastructure investment and funding to support and promote Vermont forest products enterprises;
- (3) identify regulatory barriers and propose policy recommendations to support and strengthen the Vermont forest economy;
- (4) identify opportunities for all State agencies to engage with and enhance the Vermont forest products sector, including the Department of Buildings and General Services, the Agency of Commerce and Community Development, the Department of Tourism and Marketing, the Agency of Education, the Agency of Transportation, the Department of Public Service, the Agency of Natural Resources, the Department of Financial Regulation, and the Department of Labor;
- (5) develop recommendations to support education and training of the current and future workforce of the Vermont forest products sector;
- (6) propose alternatives for the modernization of transportation and regulation of Vermont forest products enterprises, including modernization of local and State permits;
- (7) identify methods or programs that Vermont forest enterprises can utilize to access business assistance services;
- (8) recommend how to maintain access by Vermont forest products enterprises to forestland and how to maintain the stewardship and conservation of Vermont forests as a whole;
- (9) propose methods to enhance market development and manufacturing by Vermont forest products enterprises, including value chain coordination and regional partnerships;
 - (10) recommend consumer education and marketing initiatives; and
- (11) recommend how to clarify the roles of various public entities and nongovernmental organizations that provide certain services to the forestry sector and to ensure coordination and alignment of those functions in order to

advance and maximize the strength of the forest products industry.

- (d) Process for development of Vermont Forest Future Strategic Roadmap.
- (1) The Commissioner of Forests, Parks and Recreation or relevant contractor shall develop the Vermont Forest Future Strategic Roadmap and all subsequent revisions through the use of a public stakeholder process that includes and invites participation by interested parties representing all users of Vermont's forests, including representatives of forest products enterprises, State agencies, investors, forestland owners, recreational interests, loggers, foresters, truckers, sawmills, firewood processors, wood products manufacturers, education representatives, and others.
- (2) The Commissioner of Forests, Parks and Recreation, in collaboration with forest products sector stakeholders, shall review the Strategic Roadmap periodically and shall update the Strategic Roadmap at least every 10 years.
 - (e) Advisory panel; administration.
- (1) The Commissioner of Forests, Parks and Recreation or relevant contractor shall convene a Vermont Forest Future Strategic Roadmap advisory panel to review and counsel in the development and implementation of the Vermont Forest Future Strategic Roadmap. The advisory panel shall include representatives of forest products enterprises, State agencies, investors, forestland owners, foresters, loggers, truckers, wood products manufacturers, recreational specialists, education representatives, trade organizations, and other partners as deemed appropriate. The Commissioner of Forests, Parks and Recreation shall select representatives to the advisory panel.
- (2) The Commissioner of Forests, Parks and Recreation or relevant contractor may seek grants or other means of assistance to support the development and implementation of the Vermont Forest Future Strategic Roadmap.

Sec. 44. IMPLEMENTATION

- (a) The Commissioner of Forests, Parks and Recreation or relevant contractor shall submit to the General Assembly:
- (1) draft recommendations for the Vermont Forest Future Strategic Roadmap on or before July 1, 2023; and
- (2) a final report and recommendations for the Vermont Forest Future Strategic Roadmap on or before January 1, 2024.
- (b) Any recommendation submitted under this section shall include recommended appropriations sufficient to implement the recommendation or the Vermont Forest Future Strategic Roadmap as a whole.

Sec. 45. APPROPRIATIONS

In addition to any other funds appropriated to the Department of Forests, Parks and Recreation, in fiscal year 2023 the amount of \$250,000.00 is appropriated from the General Fund to the Department to enter a two-year contract in fiscal year 2023 for the purpose of contracting for the development of the Vermont Forest Future Strategic Roadmap required by 10 V.S.A. § 2531.

* * * Purpose * * *

Sec. 46. PURPOSE

The purpose of Secs. 47–59b of this act is to address the negative economic impacts of COVID-19 on Vermont's economy, employers, workers, and families while simultaneously leveraging opportunities to grow Vermont's economy.

* * * Relocating Employee Incentives * * *

Sec. 47. 10 V.S.A. § 4 is amended to read:

§ 4. NEW RELOCATING EMPLOYEE INCENTIVES

- (a) The Agency of Commerce and Community Development shall design and implement a program to award incentive grants to relocating employees as provided in this section and subject to the policies and procedures the Agency adopts to implement the program.
- (b) A relocating employee may be eligible for a grant under the program for qualifying expenses, subject to the following:
 - (1) A base grant shall not exceed \$5,000.00.
- (2) The Agency may award an enhanced grant, which shall not exceed \$7,500.00, for a relocating employee who becomes a resident in a labor market area in this State in which:
- (A) the average annual unemployment rate in the labor market area exceeds the average annual unemployment rate in the State; or
- (B) the average annual wage in the State exceeds the annual average wage in the labor market area.
 - (c) The Agency shall:
- (1) adopt procedures for implementing the program, which shall include a simple certification process to certify relocating employees and qualifying expenses;
- (2) promote awareness of the program, including through coordination with relevant trade groups and by integration into the Agency's economic development marketing campaigns;

- (3) award grants to relocating employees on a first-come, first-served basis beginning on July 1, 2021, subject to available funding adopt procedures to initially approve an applicant for a grant after verifying a relocating employee's eligibility and to make final payment of a grant after verifying that the relocating employee has completed relocation to this State; and
- (4) adopt measurable goals, performance measures, and an audit strategy to assess the utilization and performance of the program.
- (d) On Annually, on or before January 15, 2022, the Agency shall submit a report to the House Committee on Commerce and Economic Development and the Senate Committee on Economic Development, Housing and General Affairs concerning the implementation of this section, including:
- (1) a description of the policies and procedures adopted to implement the program;
 - (2) the promotion and marketing of the program; and
- (3) an analysis of the utilization and performance of the program, including the projected revenue impacts and other qualitative and quantitative returns on investment in the program based on available data and modeling.
 - (e) As used in this section:
- (1) "Qualifying expenses" means the actual costs a relocating employee incurs for relocation expenses, which may include moving costs, closing costs for a primary residence, rental security deposit, one month's rent payment, and other relocation expenses established in Agency guidelines.
- (2) "Relocating employee" means an individual who meets the following criteria:
 - (A)(i) On or after July 1, 2021:
 - (I) the individual becomes a full-time resident of this State;
- (II) the individual becomes a full-time employee at a Vermont location of a for-profit or nonprofit business organization domiciled or authorized to do business in this State, or of a State, municipal, or other public sector employer; and
- (III) the individual becomes employed in one of the "Occupations with the Most Openings" identified by the Vermont Department of Labor in its "Short Term Employment Projections 2020-2022"; and
- (IV) the employer attests to the Agency that, after reasonable time and effort, the employer was unable to fill the employee's position from among Vermont applicants; or
 - (ii) on or after February 1, 2022:

- (I) the individual becomes a full-time resident of this State; and
- (II) the individual is a full-time employee of an out-of-state business and performs the majority of his or her employment duties remotely from a home office or a co-working space located in this State.
- (B) The individual receives gross salary or wages that equal or exceed the Vermont livable wage rate calculated pursuant to 2 V.S.A. § 526.
 - (C) The individual is subject to Vermont income tax.

Sec. 48. THINK VERMONT REGIONAL RECRUITMENT AND RELOCATION NETWORK

- (a) Regional recruitment and relocation network. The Department of Tourism and Marketing shall launch and lead a coordinated regional relocation network to facilitate the successful recruitment and relocation of individuals to Vermont. The Department of Tourism and Marketing shall build capacity to facilitate lead generation and support a network of regional and local entities embedded in their communities who will act as resource coordinators to transform leads into permanent residents. These network partners shall be responsible for providing quick, customized information, resources, and referrals. The network shall be designed to:
 - (1) leverage all available State and federal resources;
- (2) provide a regionally customized customer support pathway for potential residents;
- (3) receive, respond to, and track leads generated by State marketing efforts;
- (4) ensure that every inquiry is responded to in a timely, appropriate way in support of future employment and successful relocation;
- (5) collaborate with regional employers on their recruitment efforts to maximize the sharing of information about employment opportunities and promote placements or matching of applicants;
- (6) track, share, and report information between other regional contacts, State agencies, and departments; and
 - (7) evolve and respond to new needs and resources.
 - (b) System infrastructure.
- (1) The Department shall establish a competitive RFP process, with the goal of contracting with an entity, based on responses received, in each of 12 designated regions. The competitive process will help the Department ensure that there is capacity within responding entities to perform the scope of work required.

- (2) The Department shall score the RFP responses and utilize a scoring system to choose a partner entity in each region of the State.
- (3) The Department shall create one full-time staff position to maintain oversight and management of the regional network and report on outcomes and relocation services delivered.
- (4) The regional network shall be integrated into current recruitment efforts to maximize existing tools such as ThinkVermont.com.
- (5) The Department shall leverage its existing programmatic footprint to ensure that relocation assistance is available in every region of the State.
- (6) To the extent possible, the regional relocation network shall not duplicate or replace existing public or private recruitment programs.
- (7) The Department shall work to coordinate and enhance these efforts to create a wraparound system of support, information, and recordkeeping.
- (c) Coordination. The Department shall coordinate with statewide and community-based organizations, as well as Agencies and Departments in State government, including the Department of Labor, the Agency of Human Services, Vocational Rehabilitation, Regional Development Corporations and Regional Planning Commissions, and statewide and local chambers of commerce.

(d) Promotion and marketing.

- (1) The Department shall promote Vermont as a relocation destination to attract new residents to the State and generate leads for the regional relocation network.
- (2) The Department shall use a mix of marketing tactics, each with specific benchmarks to define success, including:
- (A) secure and maintain positive earned media coverage in national, regional, and other news media;
- (B) extend the reach of positive news coverage through owned media channels;
- (C) utilize paid media opportunities to advertise Vermont as a place to live, work, visit, and do business; and
- (D) utilize targeting techniques to reach key populations in high demand occupations in sectors facing workforce shortages in Vermont as well as individuals of diverse backgrounds.
- (e) Report. The Department shall include the following metrics in addition to a progress update and any recommendations annually to the General Assembly:

- (1) the number of inquiries received and individuals served in each region, by region; and
 - (2) employment and relocation status data on all individuals served.
- (f) Implementation. The Department of Tourism and Marketing shall launch the RFP and select regional network partners based on the responses on or before November 15, 2022.
 - * * * Capital Investment Grant Program * * *
- Sec. 49. 2021 Acts and Resolves No. 74, Sec. H.18 is amended to read:

Sec. H.18 CAPITAL INVESTMENT GRANT PROGRAM

- (a) Creation; purpose; regional outreach.
- (1) The Agency of Commerce and Community Development shall use the \$10,580,000 appropriated to the Department of Economic Development in Sec. G.300(a)(12) of this act to design and implement a capital investment grant program consistent with this section.
- (2) The purpose of the program is to make funding available for transformational projects that will provide each region of the State with the opportunity to attract businesses, retain existing businesses, create jobs, and invest in their communities by encouraging capital investments and economic growth.
- (3) The Agency shall collaborate with other State agencies, regional development corporations, regional planning commissions, and other community partners to identify potential regional applicants and projects to ensure the distribution of grants throughout the regions of the State.
 - (b) Eligible applicants.
- (1) To be eligible for a grant, an applicant shall <u>comply</u> with the <u>Department of Treasury Final Rule implementing the Coronavirus State and Local Fiscal Recovery Funds established under the American Rescue Plan Act and meet the following criteria:</u>
 - (A) The applicant is located within this State.
 - (B) The applicant is:
- (i)(I) a for-profit entity with not less than a 10 percent equity interest in the project; or
 - (II) a nonprofit entity; and
- (ii) grant funding from the Program represents not more than 50 20 percent of the total project cost.
 - (C) The applicant demonstrates:

- (i) community and regional support for the project;
- (ii) that grant funding is needed to complete the project;
- (iii) leveraging of additional sources of funding from local, State, or federal economic development programs; and
- (iv) an ability to manage the project, with requisite experience and a plan for fiscal viability.
 - (2) The following are ineligible to apply for a grant:
 - (A) a State or local government-operated business;
 - (B) a municipality;
- (C) a business that, together with any affiliated business, owns or operates more than 20 locations, regardless of whether those locations do business under the same name or within the same industry; and
 - (D) a publicly-traded publicly traded company.
 - (c) Awards; amount; eligible uses.
- (1) An award shall not exceed the lesser of \$1,500,000.00 \$1,000,000 or the estimated net State fiscal impact of the project based on Agency modeling 20 percent of the total project cost.
- (2) A recipient may use grant funds for the acquisition of property and equipment, construction, renovation, and related capital expenses.
- (3) A recipient may combine grant funds with funding from other sources but shall not use grant funds from multiple sources for the same costs within the same project.
- (4) The Agency shall release grant funds upon determining that the applicant has met all Program conditions and requirements.
- (5) Nothing in this section is intended to prevent a grant recipient from applying for additional grant funds if future amounts are appropriated for the program.

(d) Data model; approval.

- (1) The Agency shall collaborate with the Legislative Economist to design a data model and related methodology to assess the fiscal, economic, and societal impacts of proposals and prioritize them based on the results.
- (2) The Agency shall present the model and related methodology to the Joint Fiscal Committee for its approval not later than September 1, 2021.
 - (e) Application process; decisions; awards.
 - (1)(A) The Agency shall accept applications on a rolling basis for three-

month periods and shall review and consider for approval the group of applications it has received as of the conclusion of each three-month period.

- (B) The Agency shall make application information available to the Legislative Economist and the Executive Economist in a timely manner.
- (2) Using the data model and methodology approved by the Joint Fiscal Committee, the Agency shall analyze the information provided in an application to estimate the net State fiscal impact of a project, including the following factors:
 - (A) increase to grand list value;
 - (B) improvements to supply chain;
 - (C) jobs impact, including the number and quality of jobs; and
 - (D) increase to State GDP. [Repealed.]
- (3) The Secretary of Commerce and Community Development shall appoint an interagency team, which may include members from among the Department of Economic Development, the Department of Housing and Community Development, the Agency of Agriculture, Food and Markets, the Department of Public Service, the Agency of Natural Resources, or other State agencies and departments, which team shall review, analyze, and recommend projects for funding consistent with the guidelines the Agency develops in coordination with the Joint Fiscal Office and approved by the Joint Fiscal Committee and based on the estimated net State fiscal impact of a project and on other contributing factors, including the following:
 - (A) transformational nature of the project for the region;
- (B) project readiness, quality, and demonstrated collaboration with stakeholders and other funding sources;
 - (C) alignment and consistency with regional plans and priorities; and
 - (D) creation and retention of workforce opportunities.
- (4) The Secretary of Commerce and Community Development shall consider the recommendations of the interagency team and shall give final approval to projects.
 - (f) Grant agreements; post award monitoring.
- (1) If selected by the Secretary, the applicant and the Agency shall execute a grant agreement that includes audit provisions and minimum requirements for the maintenance and accessibility of records that ensures that the Agency and the Auditor of Accounts have access and authority to monitor awards.
 - (2) The Agency shall publish on its website not later than 30 days after

approving an award a brief project description, the name of the grantee, and the amount of a grant.

- (g) Report. On or before December 15, 2021 February 15, 2023, the Agency shall submit a report to the House Committee on Commerce and Economic Development and the Senate Committee on Economic Development, Housing and General Affairs concerning the implementation of this section, including:
 - (1) a description of the implementation of the program;
 - (2) the promotion and marketing of the program;
- (3) an analysis of the utilization and performance of the program, including the projected revenue impacts and other qualitative and quantitative returns on investment in the program based on available data and modeling.

(h) Implementation.

- (1) The Agency of Commerce and Community Development shall consult with the Legislative Joint Fiscal Office to develop guidelines and approval processes for the Capital Investment Grant Program and shall submit the proposed guidelines and processes to the Joint Fiscal Committee for approval prior to accepting applications for grants through the Program.
- (2) When considering whether and how to prioritize economic sectors that have suffered economic harm due to the COVID-19 pandemic, the Agency may designate one or more sectors for priority consideration through the Program, including the arts and culture, travel, lodging, tourism, agriculture, and child care sectors.
 - * * * VEDA Short-Term Forgivable Loans * * *

Sec. 50. VEDA SHORT-TERM FORGIVABLE LOANS

- (a) Creation. The Vermont Economic Development Authority shall create a Short-Term Forgivable Loan Program to support Vermont businesses experiencing continued working capital shortfalls as a result of the COVID-19 public health emergency.
- (b) Eligible business. An eligible borrower is a for-profit or nonprofit business:
 - (1) with fewer than 500 employees;
 - (2) located in Vermont;
- (3) that was in operation or had taken substantial steps toward becoming operational as of March 13, 2020; and
- (4) that can identify economic harm caused by or exacerbated by the pandemic.

(c) Economic harm.

- (1) An applicant shall demonstrate economic harm from lost revenue, increased costs, challenges covering payroll, rent or mortgage interest, or other operating costs that threaten the capacity of the business to weather financial hardships and result in general financial insecurity due to the COVID-19 public health emergency.
- (2) The Authority shall measure economic harm by a material decline in the applicant's annual adjusted net operating income before the COVID-19 public health emergency relative to its annual adjusted net operating income during the COVID-19 public health emergency.
- (3) When assessing an applicant's adjusted net operating income, the Authority shall consider previous COVID-19 State and federal subsidies, reasonable owner's compensation, noncash expenses, extraordinary items, and other adjustments deemed appropriate.
- (4) To be eligible for a loan, the Authority shall determine that a business has experienced at least a 25 percent reduction in its adjusted net operating income in calendar years 2020 and 2021 combined as compared to 2019, or other appropriate basis of comparison where necessary, and that 50 percent or more of the reduction occurred in 2021.
- (d) Maximum loan. The Authority shall determine the amount of a loan award pursuant to guidelines adopted pursuant to subsection (f) of this section, provided that a loan shall not exceed the lesser of:

(1) \$200,000.00;

(2)(A) six months of eligible fixed costs; or

- (B) if, due to the nature of the business and its historical experience fixed costs are not an accurate measure of ongoing operational need, another amount based on a comparable measure of cost; or
- (3) the amount of the cumulative decline in adjusted net operating income during the COVID-19 public health emergency in 2020 and 2021.

(e) Eligible use of loan; loan forgiveness.

- (1) A loan recipient may use loan proceeds to pay for eligible fixed costs or operating expenses but shall not use the proceeds for capital expenditures.
- (2) The Authority shall approve loan forgiveness based on documentation evidencing loan proceeds were used to pay for eligible fixed costs or operating expenses.
- (f) Guidelines. The Vermont Economic Development Authority shall consult with the Legislative Joint Fiscal Office to develop guidelines and

approval processes for the VEDA Short-Term Forgivable Loan Program and shall submit the proposed guidelines and processes to the Joint Fiscal Committee for approval prior to accepting applications for grants through the Program.

(g) Priority sectors. When considering whether and how to prioritize economic sectors that have suffered economic harm due to the COVID-19 pandemic, the Agency of Commerce and Community Development may designate one or more sectors for priority funding through the Program, including the arts and culture, travel, lodging, tourism, agriculture, and child care sectors.

Sec. 51. INTENT; WINDHAM COUNTY ECONOMIC DEVELOPMENT

It is the intent of the General Assembly to take any legislative action necessary:

- (1) to transfer all unobligated Windham County Economic Development Program grant funds and Program special fund balances from the Agency of Commerce and Community Development to the Brattleboro Development Credit Corporation not later than October 1, 2022;
- (2) to move all Program-related loans and loan servicing functions from the Vermont Economic Development Authority to the Corporation not later than October 1, 2022; and
- (3) to ensure that future payments of principal and interest on outstanding loans originally issued by the Authority are paid to the Corporation.
 - * * * Project-Based Tax Increment Financing * * *
- Sec. 52. 24 V.S.A. 1892(d) is amended to read:
- (d) The following municipalities have been authorized to use education tax increment financing for a tax increment financing district:
 - (1) the City of Burlington, Downtown;
 - (2) the City of Burlington, Waterfront;
 - (3) the Town of Milton, North and South Town of Bennington;
 - (4) the City of Newport City of Montpelier;
 - (5) the City of Winooski;
 - (6) the Town of Colchester;
 - (7) the Town of Hartford;
 - (8)(7) the City of St. Albans;
 - (9)(8) the City of Barre;

(10)(9) the Town of Milton, Town Core; and

(11)(10) the City of South Burlington.

Sec. 52a. 32 V.S.A. § 5404a is amended to read:

§ 5404a. TAX STABILIZATION AGREEMENTS; TAX INCREMENT FINANCING DISTRICTS

(a) A tax agreement or exemption shall affect the education property tax grand list of the municipality in which the property subject to the agreement is located if the agreement or exemption is:

* * *

- (b)(1) An agreement affecting the education property tax grand list defined under subsection (a) of this section shall reduce the municipality's education property tax liability under this chapter for the duration of the agreement or exemption without extension or renewal, and for a maximum of 10 years. A municipality's property tax liability under this chapter shall be reduced by any difference between the amount of the education property taxes collected on the subject property and the amount of education property taxes that would have been collected on such property if its fair market value were taxed at the equalized nonhomestead rate for the tax year.
- (2) Notwithstanding any other provision of law, if a municipality has entered into an agreement that reduces the municipality's education property tax liability under this chapter and the municipality establishes a tax increment financing district under 24 V.S.A. chapter 53, subchapter 5, the municipality's municipal and education tax increment shall be calculated based on the assessed value of the properties in the municipality's grand list and not on the stabilized value.

* * *

- (f) A municipality that establishes a tax increment financing district under 24 V.S.A. chapter 53, subchapter 5 shall collect all property taxes on properties contained within the district and apply not more than 70 percent of the State education property tax increment, and not less than 85 percent of the municipal property tax increment, to repayment of financing of the improvements and related costs for up to 20 years pursuant to 24 V.S.A. § 1894, if approved by the Vermont Economic Progress Council pursuant to this section, subject to the following:
- (1) In a municipality with one or more approved districts, the Council shall not approve an additional district until the municipality retires the debt incurred for all of the districts in the municipality.
- (2) The Council shall not approve more than six <u>four</u> districts in the State, and not more than two per county, provided:

- (A) The districts listed in 24 V.S.A. § 1892(d) shall not be counted against the limits imposed in this subdivision (2).
- (B) The Council shall consider complete applications in the order they are submitted, except that if during any calendar month the Council receives applications for more districts than are actually available in a county, the Council shall evaluate each application and shall approve the application that, in the Council's discretion, best meets the economic development needs of the county.
- (C) If, while the General Assembly is not in session, the Council receives applications for districts that would otherwise qualify for approval but, if approved, would exceed the six-district four-district limit in the State, the Council shall make one or more presentations to the Emergency Board concerning the applications, and the Emergency Board may, in its discretion, increase the six-district limit.
- (D) The Council shall not approve more than one district in Bennington County and one district in Washington County.

* * *

(4) In any year that the assessed valuation of real property in a district decreases in comparison to the original taxable value of the real property in a district, a municipality shall pay the amount equal to the tax calculated based on the original taxable value to the Education Fund.

* * *

(h) To approve utilization of incremental revenues pursuant to subsection (f) of this section:

* * *

(4) Project criteria. Determine that the proposed development within a tax increment financing district will accomplish at least three of the following five criteria:

* * *

(C) The project will affect the remediation and redevelopment of a brownfield located within the district. In the case of a brownfield, the Vermont Economic Progress Council is authorized to adopt rules pursuant to subsection (j) of this section to clarify what is a reasonable improvement, as defined in 24 V.S.A. § 1891, to remediate and stimulate the development or redevelopment in the district. As used in this section, "brownfield" means an area in which a hazardous substance, pollutant, or contaminant is or may be present, and that situation is likely to complicate the expansion, development, redevelopment, or reuse of the property.

Sec. 52b. TAX INCREMENT FINANCING PROJECT DEVELOPMENT; PILOT PROGRAM

(a) Definitions. As used in this section:

- (1) "Committed" means pledged and appropriated for the purpose of the current and future payment of tax increment financing and related costs as defined in this section.
- (2) "Coordinating agency" means any public or private entity from outside the municipality's departments or offices and not employing the municipality's staff, which has been designated by a municipality to administer and coordinate a project during creation, public hearing process, approval process, or administration and operation during the life of the project, including overseeing infrastructure development, real property development and redevelopment, assisting with reporting, and ensuring compliance with statute and rule.
- (3) "Financing" means debt incurred, including principal, interest, and any fees or charges directly related to that debt, or other instruments or borrowing used by a municipality to pay for improvements and related costs for the approved project, only if authorized by the legal voters of the municipality in accordance with 24 V.S.A. § 1894. Payment for eligible related costs may also include direct payment by the municipality using the district increment. However, such anticipated payments shall be included in the vote by the legal voters of the municipality in accordance with subsection (f) of this section. If interfund loans within the municipality are used as the method of financing, no interest shall be charged. Bond anticipation notes may be used as a method of financing and may qualify as a municipality's first incurrence of debt. A municipality that uses a bond anticipation note during the third or sixth year that a municipality may incur debt pursuant to subsection (f) of this section shall incur all permanent financing not more than one year after issuing the bond anticipation note.
- (4) "Improvements" means the installation, new construction, or reconstruction of infrastructure that will serve a public purpose, including utilities, transportation, public facilities and amenities, land and property acquisition and demolition, brownfield remediation, and site preparation. "Improvements" also means the funding of debt service interest payments for a period of up to five years, beginning on the date on which the first debt is incurred.
- (5) "Legislative body" means the mayor and alderboard, the city council, the selectboard, and the president and trustees of an incorporated village, as appropriate.

- (6) "Municipality" means a city, town, or incorporated village.
- (7) "Nexus" means the causal relationship that must exist between the improvements and the expected development and redevelopment in the TIF Project Zone or the expected outcomes in the TIF Project Zone.
- (8) "Original taxable value" means the total valuation as determined in accordance with 32 V.S.A. chapter 129 of all taxable real property located within the project as of the creation date, provided that no parcel within the project shall be divided or bisected.
- (9) "Project" means a public improvement, as defined in subdivision (4) of this subsection, with a total debt ceiling, including related costs, and principal and interest payments, of not more than \$5,000,000.00. A project must:
- (A) Clearly require substantial public investment over and above the normal municipal operating or bonded debt expenditures.
- (B) Only include public improvements that are integral to the expected private development.
 - (C) Meet one of the following four criteria:
- (i) The development includes new or rehabilitated affordable housing, as defined in 24 V.S.A. § 4303.
- (ii) The project will affect the remediation and redevelopment of a brownfield located within the district. As used in this section, "brownfield" means an area in which a hazardous substance, pollutant, or contaminant is or may be present, and that situation is likely to complicate the expansion, development, redevelopment, or reuse of the property.
- (iii) The development will include at least one entirely new business or business operation or expansion of an existing business within the project, and this business will provide new, quality, full-time jobs that meet or exceed the prevailing wage for the region as reported by the Department of Labor.
- (iv) The development will enhance transportation by creating improved traffic patterns and flow or creating or improving public transportation systems.
- (10) "Related costs" means expenses incurred and paid by the municipality, exclusive of the actual cost of constructing and financing improvements, that are directly related to the creation and implementation of the project, including reimbursement of sums previously advanced by the municipality for those purposes. Related costs may not include direct municipal expenses such as departmental or personnel costs.

- (11) "TIF project zone" means an area located within one or more active designations approved by the Vermont Downtown Development Board under 24 V.S.A. chapter 76A, or located within an industrial park as defined in 10 V.S.A. § 212(7), for the parcels in a municipality that have nexus to the project.
- (b) Pilot program. Beginning on January 1, 2023 and ending on December 31, 2027, the Vermont Economic Progress Council is authorized to approve a total of not more than four tax increment financing projects, with not more than three projects per year; provided, however, that there shall not be more than one project per municipality.
- (c) General authority. Under the pilot program established in subsection (b) of this section, a municipality, upon approval of its legislative body, may apply to the Vermont Economic Progress Council pursuant to the process set forth in subsection (e) of this section to use tax increment financing for a project.

(d) Eligibility.

- (1) A municipality is only authorized to apply for a project under this section if:
- (A) the project will serve one or more active designations approved by the Vermont Downtown Development Board under 24 V.S.A. chapter 76A, or is located within an industrial park as defined in 10 V.S.A. § 212(7); and
- (B) the proposed infrastructure improvements and the projected development or redevelopment are compatible with confirmed municipal and regional development plans and the project has clear local and regional significance for employment, housing, brownfield remediation, or transportation improvements.
- (2) A municipality with an approved tax increment financing district as set forth in 24 V.S.A. 1892(d) is not authorized to apply for a project under this section.
- (e) Approval process. The Vermont Economic Progress Council shall do all of the following to approve an application submitted pursuant to subsection (c) of this section:
- (1)(A) Review each application to determine that the infrastructure improvements proposed to serve the project and the proposed development in the project would not have occurred as proposed in the application, or would have occurred in a significantly different and less desirable manner than as proposed in the application, but for the proposed utilization of the incremental tax revenues.

(B) The review shall take into account:

- (i) the amount of additional time, if any, needed to complete the proposed development for the project and the amount of additional cost that might be incurred if the project were to proceed without education property tax increment financing;
- (ii) how the proposed project components and size would differ, if at all, including, if applicable to the project, in the number of units of affordable housing, as defined in 24 V.S.A. § 4303, without education property tax increment financing;
- (iii)(I) the amount of additional revenue expected to be generated as a result of the proposed project;
- (II) the percentage of that revenue that shall be paid to the Education Fund;
 - (III) the percentage that shall be paid to the municipality; and
- (IV) the percentage of the revenue paid to the municipality that shall be used to pay financing incurred for development of the project; and
- (iv) the nexus between the improvement and the expected development and redevelopment for the project and expected outcomes in the TIF Project Zone.
- (2) Process requirements. Determine that each application meets all of the following requirements:
 - (A) The municipality held public hearings and established a project.
- (B) The municipality has developed a tax increment financing project plan, including a project description; a development financing plan; a pro forma projection of expected costs; a projection of revenues; a statement and demonstration that the project would not proceed without the allocation of a tax increment; evidence that the municipality is actively seeking or has obtained other sources of funding and investment; and a development schedule that includes a list, a cost estimate, and a schedule for public improvements and projected private development to occur as a result of the improvements. The creation of the project shall occur at 12:01 a.m. on April 1 of the calendar year the municipal legislative body votes to approve the tax increment financing project plan.
- (C) the municipality has approved or pledged the utilization of incremental municipal tax revenues for the purposes of the project in the proportion set for in subdivision (i)(2) of this section.
 - (f) Incurring indebtedness.
- (1) A municipality approved under the process set forth in subsection (e) of this section may incur indebtedness against revenues to provide funding

to pay for improvements and related costs for tax increment financing project development.

- (2) Notwithstanding any provision of any municipal charter, the municipality shall only require one authorizing vote to incur debt through one instance of borrowing to finance or otherwise pay for the tax increment financing project improvements and related costs; provided, however, that a municipality may present one or more subsequent authorization votes in the event a vote fails. The municipality shall be authorized to incur indebtedness only after the legal voters of the municipality, by a majority vote of all voters present and voting on the question at a special or annual municipal meeting duly warned for the purpose, authorize the legislative body to pledge the credit of the municipality, borrow, or otherwise secure the debt for the specific purposes so warned.
- (3) Any indebtedness shall be incurred within three years from the date of approval by the Vermont Economic Progress Council, unless the Vermont Economic Progress Council grants an extension of an additional three years pursuant to the substantial change process set forth in the 2015 TIF Rule; provided, however, that an updated plan is submitted prior to the three-year termination date of the project.
- (g) Original taxable value. As of the date the project is approved by the legislative body of the municipality, the lister or assessor for the municipality shall certify the original taxable value and shall certify to the legislative body in each year thereafter during the life of the project the amount by which the total valuation as determined in accordance with 32 V.S.A. chapter 129 of all taxable real property located within the project has increased or decreased relative to the original taxable value.

(h) Tax increments.

(1) In each year following the approval of the project, the lister or assessor shall include not more than the original taxable value of the real property in the assessed valuation upon which the treasurer computes the rates of all taxes levied by the municipality and every other taxing district in which the project is situated, but the treasurer shall extend all rates so determined against the entire assessed valuation of real property for that year. In each year, the municipality shall hold apart, rather than remit to the taxing districts, that proportion of all taxes paid that year on the real property within the project that the excess valuation bears to the total assessed valuation. The amount held apart each year is the "tax increment" for that year. Not more than the percentages established pursuant to subsection (i) of this section of the municipal and State education tax increments received with respect to the project and committed for the payment for financing for improvements and related costs shall be segregated by the municipality in a special tax increment

financing project account and in its official books and records until all capital indebtedness of the project has been fully paid. The final payment shall be reported to the treasurer, who shall thereafter include the entire assessed valuation of the project in the assessed valuations upon which municipal and other tax rates are computed and extended, and thereafter no taxes from the project shall be deposited in the project's tax increment financing account.

- (2) In each year, a municipality shall remit not less than the aggregate original taxable value to the Education Fund.
- (3) Notwithstanding any charter provision or other provision, all property taxes assessed within a project shall be subject to the provision of subdivision (1) of this subsection. Special assessments levied under 24 V.S.A. chapter 76A or 87 or under a municipal charter shall not be considered property taxes for the purpose of this section if the proceeds are used exclusively for operating expenses related to properties within the project and not for improvements as defined in subdivision (a)(3) of this section.
- (4) Amounts held apart under subdivision (1) of this subsection shall only be used for financing and related costs as defined in subsection (a) of this section.

(i) Use of tax increment.

- (1) Education property tax increment. For only debt incurred within the period permitted under subdivision (e)(3) of this section after approval of the project, up to 70 percent of the education tax increment may be retained for up to 20 years, beginning with the education tax increment generated the year in which the first debt incurred for the project financed in whole or in part with incremental education property tax revenue. Upon incurring the first debt, a municipality shall notify the Department of Taxes and the Vermont Economic Progress Council of the beginning of the 20-year retention period of the education tax increment.
- (2) Use of the municipal property tax increment. For only debt incurred within the period permitted under subdivision (e)(3) of this section after approval of the project, not less than 85 percent of the municipal tax increment shall be retained to service the debt, beginning the first year in which debt is incurred, pursuant to subdivision (1) of this subsection.
- (j) Distribution. Of the municipal and education tax increments received in any tax year that exceed the amounts committed for the payment of the financing for improvements and related costs for the project, equal portions of each increment may be retained for the following purposes: prepayment of principal and interest on the financing, placed in a special account required by subdivision (g)(1) of this section and used for future financing payments or used for defeasance of the financing. Any remaining portion of the excess

municipal tax increment shall be distributed to the city, town, or village budget, in the proportion that each budget bears to the combined total of the budgets, unless otherwise negotiated by the city, town, or village, and any remaining portion of the excess education tax increment shall be distributed to the Education Fund.

- (k) Information reporting. Every municipality with an approved project pursuant to this section shall:
- (1) Develop a system, segregated for the project, to identify, collect, and maintain all data and information necessary to fulfill the reporting requirements of this section, including performance measures.
- (2) Provide, as required by events, notification to the Vermont Economic Progress Council and the Department of Taxes regarding any tax increment financing development project debt obligations, public votes, or votes by the municipal legislative body immediately following such obligation or vote on a form prescribed by the Council, including copies of public notices, agendas, minutes, vote tally, and a copy of the information provided to the public in accordance with 24 V.S.A. § 1894(i).

(3) Annually:

- (A) Ensure that the tax increment financing project account required by subdivision (h)(1) is subject to the annual audit prescribed in subsection (m) of this section. Procedures must include verification of the original taxable value and annual and total municipal and education tax increments generated, expenditures for debt and related costs, and current balance.
- (B) On or before October 1 of each year, on a form prescribed by the Council, submit an annual report to the Vermont Economic Progress Council and the Department of Taxes, including the information required by subdivision (2) of this section if not already submitted during the year, all information required by subdivision (A) of this subdivision (3), and the information required by 32 V.S.A. § 5404a(i), including performance measures and any other information required by the Council or the Department of Taxes.
- (1) Annual report. The Vermont Economic Progress Council and the Department of Taxes shall submit an annual report to the Senate Committees on Economic Development, Housing and General Affairs and on Finance and the House Committees on Commerce and Economic Development and on Ways and Means on or before January 1 each year. The report shall include the date of approval, a description of the project, the original taxable value of the property subject to the project development, the scope and value of projected and actual improvements and developments in the TIF Project Zone, projected and actual incremental revenue amounts, and division of the increment revenue between project debt, the Education Fund, the special

account required by subdivision (h)(1) and the municipal General Fund, projected and actual financing, and a set of performance measures developed by the Vermont Economic Progress Council, which may include outcomes related to the criteria for which the municipality applied and the amount of infrastructure work performed by Vermont firms.

(m) Audit; financial reports.

- (1) The State Auditor of Accounts shall conduct performance audits of all projects approved under this section. The cost of conducting each audit shall be considered a "related cost" as defined in subdivision (a)(10) of this section and shall be billed back to the municipality pursuant to 32 V.S.A. § 168(b). Audits conducted pursuant to this subsection shall include a review of a municipality's adherence to relevant statutes and policies adopted by the Vermont Economic Progress Council pursuant to subsection (o) of this section, verification of the original taxable value, an assessment of record keeping related to revenues and expenditures, a validation of the portion of the tax increment retained by the municipality and used for debt repayment and the portion directed to the Education Fund, and current balance.
- (2) The State Auditor shall conduct the audits described in subdivision (1) of this subsection based on the following schedule:
- (A) a first audit shall be conducted five years after the first debt is incurred;
- (B) a second audit shall be conducted seven years after completion of the first audit; and
- (C) a final audit shall be conducted at the end of the period for retention of education increment.

(n) Authority to issue decisions.

- (1) The Secretary of Commerce and Community Development, after reasonable notice to a municipality and an opportunity for a hearing, is authorized to issue decisions to a municipality on questions and inquiries concerning the administration of projects, statutes, rules, noncompliance with this section, and any instances of noncompliance identified in audit reports conducted pursuant to subsection (m) of this section.
- (2) The Vermont Economic Progress Council shall prepare recommendations for the Secretary prior to the issuance of a decision. As appropriate, the Council may prepare such recommendations in consultation with the Commissioner of Taxes, the Attorney General, and the State Treasurer. In preparing recommendations, the Council shall provide a municipality with a reasonable opportunity to submit written information in support of its position. The Secretary shall review the recommendations of the Council and issue a final written decision on each matter within 60 days

following the receipt of the recommendations. The Secretary may permit an appeal to be taken by any party to a Superior Court for determination of questions of law in the same manner as the Supreme Court may by rule provide for appeals before final judgment from a Superior Court before issuing a final decision.

(o) The Vermont Economic Progress Council is authorized to adopt policies that are consistent with the 2015 TIF Rule, as may be modified by subsequent rule, to implement this section.

Sec. 52c. 24 V.S.A. § 1891 is amended to read:

§ 1891. DEFINITIONS

When As used in this subchapter:

* * *

(4) "Improvements" means the installation, new construction, or reconstruction of infrastructure that will serve a public purpose and fulfill the purpose of tax increment financing districts as stated in section 1893 of this subchapter, including utilities, transportation, public facilities and amenities, land and property acquisition and demolition, and site preparation. "Improvements" also means the funding of debt service interest payments for a period of up to five years, beginning on the date in which the first debt is incurred.

* * *

(7) "Financing" means debt incurred, including principal, interest, and any fees or charges directly related to that debt, or other instruments or borrowing used by a municipality to pay for improvements in a tax increment financing district, only if authorized by the legal voters of the municipality in accordance with section 1894 of this subchapter. Payment for the cost of district improvements and related costs may also include direct payment by the municipality using the district increment. However, such payment is also subject to a vote by the legal voters of the municipality in accordance with section 1894 of this subchapter and, if not included in the tax increment financing plan approved under subsection 1894(d) of this subchapter, is also considered a substantial change and subject to the review process provided by subdivision 1901(2)(B) of this subchapter. If interfund loans within the municipality are used as the method of financing, no interest shall be charged. Bond anticipation notes may be used as a method of financing and may qualify as a district's first incurrence of debt. A municipality that uses a bond anticipation note during the fifth year or tenth year that a district may incur debt pursuant to section 1894 of this title shall incur all permanent financing not more than one year after issuing the bond anticipation note.

* * *

Sec. 52d. 24 V.S.A. § 1895 is amended to read:

§ 1895. ORIGINAL TAXABLE VALUE

- (a) Certification. As of the date the district is created, the lister or assessor for the municipality shall certify the original taxable value and shall certify to the legislative body in each year thereafter during the life of the district the amount by which the total valuation as determined in accordance with 32 V.S.A. chapter 129 of all taxable real property located within the tax increment financing district has increased or decreased relative to the original taxable value.
- (b) Boundary of the district. Any parcel within a district shall be located wholly within the boundaries of a district. No adjustments to the boundary of a district are permitted after the approval of a tax increment financing district plan as described in section 1894 of this title.
 - * * * Vermont Film and Media Industry * * *

Sec. 53. VERMONT FILM AND MEDIA INDUSTRY TASK FORCE; STUDY; REPORT

- (a) There is created the Vermont Film and Media Industry Task Force composed of the following members:
- (1) one current member of the House of Representatives, who shall be appointed by the Speaker of the House;
- (2) one current member of the Senate, who shall be appointed by the Senate Committee on Committees;
- (3) the Secretary of Commerce and Community Development or designee; and
- (4) a member, appointed by the Vermont Arts Council, who shall serve as chair and shall convene meetings of the Task Force.
- (b)(1) The Task Force shall have legal assistance from the Office of Legislative Counsel and fiscal assistance from the Joint Fiscal Office.
- (2) Members of the Task Force shall receive per diem compensation and reimbursement for expenses as provided in 32 V.S.A. § 1010 for not more than four meetings.
- (c) On or before January 15, 2023, the Task Force shall consult relevant stakeholders in the film and media industry and shall study and submit a report to the House Committee on Commerce and Economic Development and to the Senate Committee on Economic Development, Housing and General Affairs that reviews the history of State efforts to cultivate the film and media industry in Vermont and what financial and other support the State may provide in the future to revitalize the industry following the COVID-19 pandemic and to

invigorate the industry in the future, including:

- (1) successes and failures of past State involvement;
- (2) opportunities to invigorate the industry, attract filmmakers and media entrepreneurs, and promote Vermont as an attractive destination for tourism and for business development;
- (3) how Vermont can differentiate and compete with other jurisdictions that also seek to cultivate a more expansive film and media industry;
- (4) a survey of which entities, in State government and in the private sector, provide outreach and support to businesses in the industry;
- (5) opportunities for employing federal COVID-19 relief funds to revive the industry; and
- (6) a cost-benefit analysis of establishing new State financial, administrative, or other supports for the industry.

* * * Minimum Wage * * *

Sec. 54. FINDINGS

The General Assembly finds:

- (1) The COVID-19 pandemic has caused the labor market to tighten, which has resulted in employers offering higher starting wages to workers in many occupations.
- (2) Supply chain disruptions and labor shortages related to the COVID-19 pandemic have caused significant inflation and increases in the cost of living for Vermonters.
- (3) Increasing Vermont's minimum wage will better align the statutory minimum wage with the actual conditions in Vermont's labor market and will help lower-wage workers to better afford the cost of essential goods and services.

Sec. 54a. 21 V.S.A. § 384 is amended to read:

§ 384. EMPLOYMENT; WAGES

(a)(1) An employer shall not employ any employee at a rate of less than \$10.96. Beginning on January 1, 2021, an employer shall not employ any employee at a rate of less than \$11.75. Beginning on January 1, 2022, an employer shall not employ any employee at a rate of less than \$12.55. Beginning on January 1, 2023, an employer shall not employ any employee at a rate of less than \$13.75. Beginning on January 1, 2024, an employer shall not employ any employee at a rate of less than \$15.00, and on each subsequent January 1, the minimum wage rate shall be increased by five percent or the percentage increase of the Consumer Price Index, CPI-U, U.S. city average,

not seasonally adjusted, or successor index, as calculated by the U.S. Department of Labor or successor agency for the 12 months preceding the previous September 1, whichever is smaller, but in no event shall the minimum wage be decreased. The minimum wage shall be rounded off to the nearest \$0.01.

* * *

* * * COVID-19-Related Paid Leave Grant Program * * *

Sec. 55. FINDINGS AND INTENT

- (a) The General Assembly finds that:
- (1) COVID-19 has caused increased employee absences due to illness, quarantine, and school and daycare closures.
- (2) Many employees do not have sufficient paid time off to cover all of their COVID-19-related absences from work.
- (3) Some employers have provided their employees with additional paid time off for COVID-19-related purposes.
- (4) The surge in COVID-19 cases caused by the Omicron variant of the virus has made it financially difficult or impossible for employers to provide additional paid time off to their employees for COVID-19-related purposes.
- (5) Providing grants to employers to reimburse a portion of the cost of providing paid time off to employees for COVID-19-related purposes will:
- (A) help to mitigate some negative economic impacts of the COVID-19 pandemic on employers;
 - (B) improve employee retention;
 - (C) prevent the spread of COVID-19 in the workplace; and
 - (D) provide crucial income to employees and their families.
- (6) The Front-Line Employees Hazard Pay Grant Program established pursuant to 2020 Acts and Resolves No. 136, Sec. 6 and expanded pursuant to 2020 Acts and Resolves No. 168, Sec. 1 successfully directed millions of dollars in hazard pay to front-line workers during the first year of the COVID-19 pandemic. By utilizing grants to employers, who in turn provided the hazard pay to their employees, the Program enabled employers to retain employees and reward them for their hard work during the uncertainty of the early months of the COVID-19 pandemic.
- (b) It is the intent of the General Assembly that the COVID-19-Related Paid Leave Grant Program created pursuant to section 14a of this act shall be modeled on the Front-Line Employees Hazard Pay Grant Program and shall assist employers in providing paid leave to their employees for COVID-19

related absences.

Sec. 55a. COVID-19-RELATED PAID LEAVE GRANT PROGRAM

- (a)(1) There is established in the Agency of Administration the COVID-19-Related Paid Leave Grant Program to administer and award grants to employers to reimburse the cost of providing COVID-19-related paid leave provided to employees.
- (2) The sum of \$16,500,000.00 is appropriated from the American Rescue Plan Act (ARPA) Coronavirus State Fiscal Recovery Funds to the Agency of Administration in fiscal year 2023 for the provision of grants to reimburse employers for the cost of providing COVID-19-related sick leave. Not more than five percent of the amount appropriated pursuant to this subdivision (2) may be used for expenses related to program administration and outreach.
 - (b) As used in this section:
 - (1) "Agency" means the Agency of Administration.
 - (2) "COVID-19-related reason" means the employee is:
- (A) self-isolating because the employee has been diagnosed with COVID-19 or tested positive for COVID-19;
- (B) self-isolating pursuant to the recommendation of a health care provider or a State or federal public health official because the employee has been exposed to COVID-19 or the employee is experiencing symptoms of COVID-19;
- (C) caring for a parent, grandparent, spouse, child, sibling, parent-inlaw, grandchild, or foster child, because:
- (i) the school or place of care where that individual is normally located during the employee's workday is closed due to COVID-19;
- (ii) that individual has been requested not to attend the school or the place of care where that individual is normally located during the employee's workday due to COVID-19;
- (iii) that individual has been diagnosed with or tested positive for COVID-19; or
- (iv) that individual is self-isolating pursuant to the recommendation of a health care provider or a State or federal public health official because that individual has been exposed to or is experiencing symptoms of COVID-19;
- (D) attending an appointment for the employee or the employee's parent, grandparent, spouse, child, sibling, parent-in-law, grandchild, or foster

child to receive a vaccine or a vaccine booster for protection against COVID-19; or

- (E) experiencing symptoms, or caring for a parent, grandparent, spouse, child, sibling, parent-in-law, grandchild, or foster child who is experiencing symptoms, related to a vaccine or a vaccine booster for protection against COVID-19.
- (3) "Employee" means an individual who, in consideration of direct or indirect gain or profit, is employed by an employer to perform services in Vermont.
- (4) "Employer" means any person that has one or more employees performing services for it in Vermont. "Employer" does not include the State or the United States.
- (5) "Program" means the COVID-19-Related Paid Leave Grant Program established pursuant to this section.
- (6) "Program period" means the period beginning on January 1, 2022 and ending on December 31, 2022.
 - (7) "Secretary" means the Secretary of Administration.
- (c)(1) An employer may apply to the Secretary for one or more grants to reimburse the employer for the cost of paid leave provided to its employees for COVID-19-related reasons during the program period.
- (2) An employer's grant amount may include reimbursement for retroactively provided COVID-19-related paid leave to employees who took unpaid leave for a COVID-19-related reason during the program period because the employee did not have sufficient accrued paid leave available at the time that the employee took the leave.
- (3) Employers may submit applications for grants not more than once each calendar month for paid leave provided during the program period between the beginning of the program period or the employer's previous application, whichever is later, and the date of the employer's current application.
- (4) For the sole purpose of administering grants related to paid leave provided to independent direct support providers for COVID-19-related reasons, ARIS Solutions, as the fiscal agent for the employers of the independent direct support providers, shall have the authority to apply for a grant in the same manner as any employer.

(d)(1) The Secretary shall:

(A) adopt procedures for implementing the Program, which shall include a simple grant application process, a process to allow employers to

certify the amount of paid leave provided for COVID-19-related reasons, and a process to allow employers to report on their use of the grant funds awarded pursuant to this section;

- (B) promote awareness of the Program to employers;
- (C) award grants to employers on a first-come, first-served basis, subject to available funding; and
- (D) develop and implement an audit strategy to assess grant utilization, the performance of the Program, and compliance with Program requirements.
- (2)(A) The Secretary may delegate administration of one or more aspects of the Program to other agencies and departments of the State.
- (B) The Secretary may enter into agreements, memoranda of understanding, or contracts with private entities as necessary to implement or administer the Program and, notwithstanding any provision of law to the contrary, shall not be required to competitively bid any contracts entered into pursuant to this subdivision (2)(B). For the purposes of the Program, the ongoing public health risk posed by COVID-19 shall be deemed to be an emergency situation that justifies the execution of sole source contracts pursuant to Bulletin 3.5, the State's Procurement and Contracting Procedures.
- (e)(1) Employers may apply for grants to either reimburse a portion of the cost of COVID-19-related paid leave provided to employees or to provide funds to be used to retroactively provide paid leave to employees who took unpaid leave for COVID-19-related reasons.
- (A) For reimbursement of COVID-19-related paid leave that was already provided, the employer may, subject to the limitations of subdivision (2) of this subsection (e), apply for a grant in an amount equal the number of hours of COVID-19-related paid leave provided to each employee multiplied by the greater of either the 67 percent of the minimum wage established pursuant to 21 V.S.A. § 384 or 67 percent of the employee's regular hourly wage.
- (B) For COVID-19-related paid leave that will be provided retroactively to employees who took unpaid leave for COVID-19-related reasons, the employer may, subject to the limitations of subdivision (2) of this subsection (e), apply for a grant in an amount equal the number of hours of COVID-19-related paid leave to be provided to each employee multiplied by the greater of either the 67 percent of the minimum wage established pursuant to 21 V.S.A. § 384 or 67 percent of the employee's regular hourly wage.
- (2)(A) An employer may only apply for a grant in relation to COVID-19-related leave that was taken by an employee during the program period.

- (B) The maximum number of hours of COVID-19-related leave for each employee that an employer may seek grant funding for through the Program shall equal the lesser of 80 hours or two times the employee's average weekly hours worked for the employer during the six months preceding the date of the first application relating to that employee.
- (C) The maximum amount that an employer shall be eligible to receive for COVID-19-related paid leave for each employee shall be not more than \$27.50 per hour of leave, with an aggregate maximum of \$2,200.00 per employee during the program period.
- (f) As a condition of being eligible to receive a grant through the Program, each employer shall be required to certify:
- (1) that the employer is not seeking funds in relation to any amounts of paid leave that were deducted from the employee's accrued paid leave balance at the time the COVID-19-related leave was taken unless those amounts have been restored to the employee's accrued paid leave balance;
- (2) grant funds shall only be used in relation to the payment of an employee's wages for the period when the employee was absent from work for a COVID-19-related reason; and
- (3) employees receiving paid leave funded by a grant shall not be required to pay an administrative fee or other charge in relation to the employer requesting the grant.
- (g) Each employer that receives a grant shall, not later than March 1, 2023, report to the Agency on a form provided by the Secretary the amount of grant funds used to provide paid leave to employees and the amount of any remaining grant funds that were not spent. All unspent grant funds shall be returned to the Agency pursuant to a procedure adopted by the Secretary.
- (h) Any personally identifiable information that is collected by the Program, any entity of State government performing a function of the Program, or any entity that the Secretary contracts with to perform a function of the Program shall be kept confidential and shall be exempt from inspection and copying under the Public Records Act.
 - * * * Study of Paid Family and Medical Leave Insurance * * *

Sec. 55b. FINDINGS

The General Assembly finds that:

- (1) The COVID-19 pandemic highlighted the challenges that a lack of paid leave poses to employees who must be absent from work for an extended period of time due to illness or caregiving needs.
 - (2) Paid family and medical leave insurance would provide essential

income replacement for employees who must be absent from work for an extended period of time due to illness, caregiving needs, or the birth or adoption of a child.

(3) Paid family and medical leave insurance would mitigate the impact of absences on employers by providing an affordable means of providing paid leave to employees while improving employee retention.

Sec. 55c. PAID FAMILY AND MEDICAL LEAVE; TASK FORCE; REPORT

- (a) Creation. There is created the Paid Family and Medical Leave Insurance Task Force to reexamine the work and report of the Study Committee on Employee Funded Paid Leave created pursuant to 2013 Acts and Resolves No. 31, Sec. 13 and to investigate proven and tested paid family and medical leave insurance programs in the United States in order to develop an understanding of the best practices and implementation possibilities for the potential enactment of an equitable and affordable paid family and medical leave insurance program in Vermont, which may include both universal and voluntary models.
- (b) Membership. The Task Force shall be composed of the following members:
- (1) three current members of the House of Representatives, not all from the same political party, who shall be appointed by the Speaker of the House; and
- (2) three current members of the Senate, not all from the same political party, who shall be appointed by the Committee on Committees.
 - (c) Powers and duties.
- (1) The Task Force shall examine the establishment of a paid family and medical leave program in Vermont, including the following:
- (A) the potential for creating a paid family and medical leave insurance program in Vermont based on the experience of and best practices from currently operating paid family and medical leave insurance solutions in the United States that provide leave for the following purposes:
 - (i) bonding with a newborn or adopted child;
 - (ii) caring for an ill or injured family member;
 - (iii) the employee's own illness or injury; and
- (iv) exigencies related to a family member serving in the U.S. Armed Forces;
 - (B) based on the solutions examined pursuant to subdivision (1) of

this subsection, develop and examine models and projections for the startup and implementation of similar solutions in Vermont, including:

- (i) potential start-up and administrative costs;
- (ii) administrative requirements and considerations;
- (iii) advantages relative to the other models;
- (iv) examples from other jurisdictions and the experience of the programs in those jurisdictions;
 - (v) benefits and drawbacks; and
- (vi) any other considerations that the Task Force determines are relevant;
- (C) opportunities to utilize tested and proven administrative models or public-private partnerships to reduce administrative costs of a paid family and medical leave insurance program or to enable a paid family and medical leave insurance benefits to be established more quickly; and
- (D) considerations related to the potential enactment of a federal paid family and medical leave insurance program, including any measures that may be necessary to ensure that a potential State program could adapt to and complement the coverage provided by any federal program.
- (2) The Task Force shall consult with affected stakeholders and interested parties, including stakeholders and interested parties representing:
 - (A) the labor community;
 - (B) Vermont businesses;
 - (C) groups advocating for gender equity;
 - (D) Vermonters who are Black, Indigenous, or a Person of Color; and
 - (E) children and families.

(d) Assistance.

- (1) The Task Force shall have the administrative assistance of the Office of Legislative Operations, the technical assistance of the Joint Fiscal Office, and the legal assistance of the Office of Legislative Counsel.
- (2) The Task Force may contract with one or more entities or individuals for purposes of modeling and actuarial projections.
- (e) Report. On or before January 15, 2023, the Task Force shall submit a written report to the House Committee on General, Housing, and Military Affairs and the Senate Committee on Economic Development, Housing and General Affairs with its findings and any recommendations for legislative action. The Task Force's report may take the form of draft legislation.

(f) Meetings.

- (1) The Office of Legislative Operations shall call the first meeting of the Committee to occur on or before September 15, 2022.
- (2) The Task Force shall select a chair from among its members at the first meeting.
 - (3) A majority of the membership shall constitute a quorum.
 - (4) The Task Force shall cease to exist on January 30, 2023.
- (g) Compensation and reimbursement. For attendance at meetings during adjournment of the General Assembly, a legislative member of the Task Force shall be entitled to per diem compensation and reimbursement of expenses pursuant to 2 V.S.A. § 23 for not more than six meetings.
- (h) Appropriation. The sum of \$200,000.00 is appropriated to the General Assembly from the American Rescue Plan Act (ARPA) Coronavirus State Fiscal Recovery Funds in fiscal year 2023 for per diem compensation and reimbursement of expenses for members of the Task Force and for expenses related to modeling and actuarial projections.
 - * * * Unemployment Insurance Benefits * * *

Sec. 55d. FINDINGS

The General Assembly finds that:

- (1) The COVID-19 pandemic caused significant disruption to Vermont's economy and resulted in unprecedented levels of unemployment.
- (2) Unemployment insurance benefits provide only partial wage replacement, making it hard for unemployed individuals to afford basic necessities and living expenses.
- (3) Significant inflation caused by supply chain, economic, and workforce disruptions related to the COVID-19 pandemic are making it increasingly difficult for unemployed individuals to afford basic necessities and living expenses.
- (4) Temporarily increasing the weekly unemployment insurance benefit amount for unemployed individuals will help to mitigate the impact of the COVID-19 pandemic on the unemployed individuals' ability to afford basic necessities and living expenses.
- (5) The General Assembly previously enacted a \$25.00 supplemental increase to the weekly unemployment insurance benefit amount in 2021 Acts and Resolves No. 51, Sec. 11. However, the terms of that supplemental increase did not conform to federal requirements, and it never took effect. Enacting a supplemental \$25.00 weekly unemployment insurance benefit that

will later be replaced by a temporary \$25.00 increase in the weekly unemployment insurance benefit amount will fulfill the commitment made by the General Assembly in 2021 Acts and Resolves No. 51, Sec. 11.

Sec. 55e. 2021 Acts and Resolves No. 51, Sec. 17(a)(4) is amended to read:

(4) Sec. 12 (repeal of supplemental weekly benefit) shall take effect upon the payment of a cumulative total of \$100,000,000.00 in supplemental benefits pursuant to 21 V.S.A. § 1338(e)(2) on October 7, 2021 and shall apply prospectively to all benefit payments in the next week and each subsequent week.

Sec. 55f. 21 V.S.A. § 1341 is added to read:

§ 1341. UNEMPLOYMENT INSURANCE COVID-19 SUPPLEMENTAL BENEFIT

- (a) Beginning on July 1, 2022, in addition to the amount of regular unemployment insurance benefits provided pursuant to section 1338 of this title, each individual who qualifies for benefits pursuant to the provisions of this chapter shall receive a separate supplemental benefit of \$25.00 each week.
- (b) Benefits provided pursuant to this section shall be paid from the Unemployment Insurance COVID-19 Supplemental Benefit Special Fund established pursuant to section 1342 of this chapter.

Sec. 55g. 21 V.S.A. § 1342 is added to read:

§ 1342. UNEMPLOYMENT INSURANCE COVID-19 SUPPLEMENTAL BENEFIT SPECIAL FUND

There is established the Unemployment Insurance COVID-19 Supplemental Benefit Special Fund, which shall be managed in accordance with 32 V.S.A. chapter 7, subchapter 5. The Fund shall consist of any amounts appropriated to the Fund. The Commissioner may seek and accept grants from any source, public or private, to be dedicated for deposit into the Special Fund. The Commissioner shall use the Fund to provide the Supplemental Benefit established pursuant to section 1341 of this chapter and to pay all necessary costs associated with the administration of the Supplemental Benefit and of the Fund.

Sec. 55h. APPROPRIATION

\$8,000,000.00 is appropriated from the American Rescue Plan Act (ARPA) – Coronavirus State Fiscal Recovery Funds to the Unemployment Insurance COVID-19 Supplemental Benefit Special Fund established pursuant to 21 V.S.A. § 1342. Not more than five percent of the amount appropriated may be used for administrative costs related to the implementation and payment of the Unemployment Insurance COVID-19 Supplemental Benefit established pursuant to 21 V.S.A. § 1341.

Sec. 55i. REPEALS

21 V.S.A. § 1341 (Unemployment Insurance COVID-19 Supplemental Benefit) and 21 V.S.A. § 1342 (Unemployment Insurance COVID-19 Supplemental Benefit Special Fund) are repealed on July 1, 2024.

Sec. 55j. 21 V.S.A. § 1338 is amended to read:

§ 1338. WEEKLY BENEFITS

* * *

- (e) An individual's weekly benefit amount shall be determined by dividing the individual's two high quarter total subject wages required under subdivision (d)(1) of this section by 45 and adding \$25.00 to the resulting quotient, provided that the weekly benefit amount so determined shall not exceed the maximum weekly benefit amount computed pursuant to subsection (f) of this section.
- (f)(1) The maximum weekly benefit amount shall be annually adjusted on the first day of the first calendar week in July to an amount equal to the sum of \$25.00 plus 57 percent of the State annual average weekly wage as determined by subsection (g) of this section.

* * *

Sec. 55k. MODIFICATION OF UNEMPLOYMENT INSURANCE MAINFRAME CODE; ANNUAL REPORT; INDEPENDENT VERIFICATION

- (a)(1) The Commissioner of Labor shall develop and implement changes to the unemployment insurance mainframe software or develop a modernized information technology system necessary to implement on January 1, 2025 the changes to the unemployment insurance weekly benefit amount enacted pursuant to Sec. 14j of this act. The changes to the mainframe or the modernized information technology system, as applicable, shall be developed and implemented in a manner that minimizes risk to the operation of the mainframe and the functions of the unemployment insurance program.
- (2) The Commissioner of Labor and the Secretary of Digital Services shall, to the greatest extent possible, plan and carry out the development and implementation of a modernized information technology system for the unemployment insurance program so that the modernized system is available in time to implement on January 1, 2025 the changes to the unemployment insurance weekly benefit amount enacted pursuant to Sec. 14j of this act.
- (b) The Commissioner of Labor shall, on or before January 15, 2023 and January 15, 2024, submit a written report to the House Committee on Commerce and Economic Development, the Senate Committee on Economic Development, Housing and General Affairs, and the Legislative Information

Technology Consultant retained by the Joint Fiscal Office detailing the actions taken and progress made in carrying out the requirements of subsection (a) of this section, the anticipated timeline for being able to implement the changes to the unemployment insurance weekly benefit amount enacted pursuant to Sec. 14j of this act, and potential implementation risks identified during the development process.

(c) The Legislative Information Technology Consultant shall, on or before February 15, 2023 and February 15, 2024, submit to the House Committee on Commerce and Economic Development and the Senate Committee on Economic Development, Housing and General Affairs a review of the report submitted pursuant to subsection (b) of this section. The review shall include an assessment of whether the Department of Labor will be able to implement the changes to the unemployment insurance weekly benefit amount enacted pursuant to Sec. 14j of this act by January 1, 2025 and shall identify any potential risks or concerns related to implementation that are not addressed in the Commissioner's report.

Sec. 551. 21 V.S.A. § 1338 is amended to read:

§ 1338. WEEKLY BENEFITS

* * *

- (e) An individual's weekly benefit amount shall be determined by dividing the individual's two high quarter total subject wages required under subdivision (d)(1) of this section by 45 and adding \$25.00 to the resulting quotient, provided that the weekly benefit amount so determined shall not exceed the maximum weekly benefit amount computed pursuant to subsection (f) of this section.
- (f)(1) The maximum weekly benefit amount shall be annually adjusted on the first day of the first calendar week in July to an amount equal to the sum of \$25.00 plus 57 percent of the State annual average weekly wage as determined by subsection (g) of this section.

* * * Appropriations * * *

Sec. 56. APPROPRIATIONS

- (a) Reversion. In fiscal year 2022, of the amounts appropriated in 2021 Acts and Resolves No. 74, Sec. G. 300(a)(13), from the American Rescue Plan Act (ARPA) Coronavirus State Fiscal Recovery Funds to the Agency of Commerce and Community Development for the Economic Recovery Grant Program, \$25,500,000.00 shall revert to the American Rescue Plan Act (ARPA) Coronavirus State Fiscal Recovery Funds.
 - (b) Recruitment and marketing. In fiscal year 2023, the following amounts

- are appropriated from the sources, to the recipients, and for the purposes specified:
- (1) Worker recruitment. The amount of \$6,000,000.00 is appropriated from the General Fund to the Agency of Commerce and Community Development for worker recruitment activities and for the relocated and remote worker program.
- (2) Tourism and marketing; relocation. In fiscal year 2023, the following amounts are appropriated from the General Fund to the Department of Tourism and Marketing, which the Department shall expend over two years:
 - (A) \$1,200,000.00 to support a regional relocation network; and
 - (B) \$3,000,000.00 for marketing and promotion.
- (c) COVID economic support. In fiscal year 2022, the amount of \$20,000,000.00 is appropriated from the American Rescue Plan Act (ARPA) Coronavirus State Fiscal Recovery Funds as follows:
- (1) VEDA Short-Term Forgivable Loan Program. \$15,000,000.00 to the Vermont Economic Development Authority for the VEDA Short-Term Forgivable Loan Program.
- (2) Creative economy grants. \$5,000,000.00 to the Vermont Arts Council to provide grants for monthly operating costs, including rent, mortgage, utilities, and insurance, to creative economy businesses and nonprofits that have sustained substantial losses due to the pandemic.
- (d) Downtown development. Of the amounts appropriated to the Agency of Commerce and Community Development in fiscal year 2023 for the Better Places Program, Think Vermont initiative, or other programs that promote downtown development, the Agency may allocate not more than \$485,000.00 to provide funding to one or more nonprofit organizations that sponsor a downtown designation to:
- (1) expand the ability of the downtown organizations to educate, guide, and partner with businesses, nonprofits, and community organizations to strengthen downtown models and leverage State funding to incentivize broader participation;
- (2) support marketing, content development, and increased digital reach for downtown organizations, individually and collectively; and
- (3) support communication within the coordinated effort of these Statemandated organizations to leverage successes.
- (e) Community-based economic development. It is the intent of the General Assembly that up to \$11,000,000.00 of funding be provided in fiscal year 2023 in other legislation for the following community-based economic

development initiatives:

- (1) the Department of Forests, Parks and Recreation Vermont Outdoor Recreation Economic Collaborative (VOREC) Community Grant Program; and
- (2) the Department of Economic Development grant program for remediation and redevelopment of brownfield sites.
 - * * * Sports Betting Study Committee * * *

Sec. 57. SPORTS BETTING; FINDINGS

The General Assembly finds that:

- (1) An estimated 28 percent of adults in the United States bet on sports and 46 percent of adults say that they have an interest in betting on sports.
- (2) Based on current participation rates and expected growth, it is estimated that Vermont could generate from \$640,000.00 to \$4.8 million in the first year of sports betting revenue taxes and \$1.3 million to \$10.3 million in the second year, depending on the regulatory model chosen by the General Assembly.
- (3) As of March 2022, 31 states and the District of Columbia have some form of active legal sports betting operations while an additional three states have enacted laws or adopted ballot measures to permit legal sports betting.
- (4) Legislation has also been introduced in at least 14 of the states without a legal sports betting market, including Vermont, to legalize, regulate, and tax sports betting.
- (5) Given the widespread participation in sports betting, the General Assembly finds that careful examination of whether and how best to regulate sports betting in Vermont and protect Vermonters involved in sports betting is necessary.

Sec. 57a. SPORTS BETTING; STUDY COMMITTEE; REPORT

- (a) Creation. There is created the Sports Betting Study Committee to examine whether and how to regulate sports betting in Vermont.
- (b) Membership. The Study Committee shall be composed of the following members:
 - (1) the Attorney General or designee;
 - (2) the Commissioner of Liquor and Lottery or designee;
 - (3) the Commissioner of Taxes or designee;
 - (4) the Secretary of State or designee;
 - (5) the Secretary of Commerce and Community Development or

designee;

- (6) two current members of the Senate, who shall be appointed by the Committee on Committees; and
- (7) two current members of the House, who shall be appointed by the Speaker of the House.
- (c) Powers and duties. The Study Committee shall examine the sports betting study conducted by the Office of Legislative Counsel and Joint Fiscal Office and shall study various models for legalizing, taxing, and regulating sports betting, including the following issues:
- (1) studies carried out by other states concerning the legalization, taxation, and regulation of sports betting;
- (2) laws enacted by other states to legalize, tax, and regulate sports betting;
- (3) potential models for legalizing and regulating sports betting in Vermont, including any advantages or drawbacks to each model;
- (4) potential models for legalizing and regulating online sports betting, including any advantages or drawbacks to each model;
 - (5) potential tax and fee structures for sports betting activities;
- (6) potential restrictions or limitations on the types of sports that may be bet on, including whether and to what extent restrictions should be imposed with respect to the participant age, amateur status, and location of sporting events that may be bet on; and
- (7) potential impacts on various socioeconomic and demographic groups and on problem gambling and the resources necessary to address the identified impacts.
- (d) Assistance. The Committee shall have the administrative, technical, and legal assistance of the Office of Legislative Council and the Joint Fiscal Office.
- (e) Report. On or before December 15, 2022, the Study Committee shall submit a written report to the House Committee on General, Housing, and Military Affairs and the Senate Committee on Economic Development, Housing and General Affairs with its findings, recommendations for legislative action, and a draft of proposed legislation.

(f) Meetings.

- (1) The Attorney General or designee shall call the first meeting of the Committee to occur on or before September 1, 2022.
 - (2) The Committee shall select a chair from among its members at the

first meeting.

- (3) A majority of the membership shall constitute a quorum.
- (4) The Committee shall cease to exist on December 30, 2022.
- (g) Compensation and reimbursement. For attendance at meetings during adjournment of the General Assembly, legislative members of the Committee serving in their capacity as a legislator shall be entitled to per diem compensation and reimbursement of expenses pursuant to 2 V.S.A. § 406 for not more than four meetings. These payments shall be made from monies appropriated to the General Assembly.
 - * * * SALT Deduction Cap Work-Around * * *
- Sec. 58. 32 V.S.A. chapter 151, subchapter 10C is added to read:

Subchapter 10C. Elective Pass-Through Entity Business Income Tax § 5921a. DEFINITIONS

As used in this subchapter:

- (1) "Distributive proceeds" means the net income, dividends, royalties, interest, rents, guaranteed payments, and gains of a pass-through entity derived from or connected with sources within the State.
- (2) "Member" means a member of a limited liability company; a partner in a general, limited, or limited liability partnership; or a shareholder of an S corporation, provided the member is a natural person.
- (3) "Pass-through entity" means a limited liability company, a partnership, or an S corporation.
- (4) "Pass-through entity business income tax" means the tax imposed under this subchapter.
- (5) "Share of distributive proceeds" means the portion of distributive proceeds attributable to a member of a pass-through entity during a taxable year.

§ 5921b. PASS-THROUGH ENTITY BUSINESS INCOME TAX; ELECTION

- (a) A pass-through entity may elect to be liable for and pay a pass-through entity business income tax during the taxable year, provided:
- (1) at least one member of the entity is liable for income tax under this chapter on that member's share of distributive proceeds of the pass-through entity during a taxable year;
- (2) each member of the pass-through entity is a natural person and no member is a C corporation or a pass-through entity; and

(3) consent is given by:

- (A) each member of the electing entity who is a member at the time the election is filed; or
- (B) any officer, manager, or member of the electing entity who is authorized, under law or the entity's organizational documents, to make the election and who represents having such authority under penalties of perjury.
- (b) The tax imposed on a pass-through entity under this section shall be equal to the sum of each member's share of taxable distributive proceeds attributable to the pass-through entity for the taxable year, multiplied by the second-highest marginal tax rate in section 5822 of this chapter.
- (c) The election under this section shall be made annually, on or before the due date for filing the entity's return as established by the Commissioner, and shall not apply retroactively. An election made under this section shall be binding on all members of the pass-through entity for the year in which the election is made. If the members decide to revoke an election, that revocation shall occur on or before the due date for filing the entity's return.
- (d) Each pass-through entity that makes an election for a taxable year under this section shall annually report to each of its members the member's share of distributive proceeds for the taxable year.
- (e) Each pass-through entity that makes an election for a taxable year under this section shall file an entity tax return and make payments on or before the 15th day of the third month following the close of each entity's taxable year as determined for federal income tax purposes. A pass-through entity shall make estimated entity tax payments as provided under subchapters 10A and 10B of this chapter except that a pass-through entity shall make the estimated entity tax payments for residents and nonresidents alike.
- (f) A member of a pass-through entity shall not be liable for the individual income tax imposed under section 5822 of this chapter and shall not be required to file an individual income tax return as prescribed under section 5861 of this chapter, provided:
 - (1) the member is a nonresident of this State; and
- (2) the member's only Vermont income during the taxable year is derived from a pass-through entity that has paid the tax imposed under this section on the member's Vermont income.

§ 5921c. REFUNDABLE INCOME TAX CREDIT; INDIVIDUAL MEMBERS OF PASS-THROUGH ENTITIES

An individual taxpayer of this State shall be entitled to a refundable credit against the income tax paid under this chapter for the taxable year, provided the individual is a member of a pass-through entity that elects under section

5921b of this chapter to be liable for and pay the pass-through entity business income tax during the taxable year. For each pass-through entity of which the individual is a member, the amount of the credit shall equal 90 percent of the individual's pro rata share of the tax paid under section 5921b of this chapter for the taxable year, and that credit shall be available to the member during the same taxable year. The credit under this section shall be available after the application of all other credits allowed by law and claimed by the individual during the taxable year.

Sec. 58a. 32 V.S.A. § 5825 is amended to read:

§ 5825. CREDIT FOR TAXES PAID TO OTHER STATES AND PROVINCES

* * *

(c) The credit claimed under this section shall include an amount of the tax paid to another state that imposes a tax on the distributive proceeds of a pass-through entity, provided the other state's tax is substantially similar to the pass-through entity business income tax imposed under subchapter 10C of this chapter. The nonrefundable credit under this subsection shall equal 90 percent of the taxpayer's pro rata share of tax paid to another state, provided the amount of the credit does not exceed the amount of pass-through entity business income tax owed or that would have been owed if the pro rata share of tax paid were subject to the pass-through entity business income tax under subchapter 10C of this chapter. As used in this subsection, "distributive proceeds" and "pass-through entity" shall have the same meanings as under section 5921a of this chapter.

Sec. 58b. CONSENSUS ESTIMATE; REPORT; SALT DEDUCTION CAP WORK-AROUND

The Commissioner of Taxes, in consultation with the Joint Fiscal Office, shall conduct a fiscal analysis and reach a consensus estimate of the revenue impact to this State of the elective pass-through entity business income tax and credits created under this act. On or before January 15, 2023, the Commissioner and the Joint Fiscal Office shall submit a written report to the House Committees on Commerce and Economic Development and on Ways and Means and the Senate Committees on Economic Development, Housing and General Affairs and on Finance detailing the consensus estimate conducted under this section, including whether the consensus estimate demonstrates that the tax and credits created under this act are projected to have a neutral or positive impact on the revenues of this State.

* * * Downtown Tax Credits * * *

Sec. 59. 32 V.S.A. § 5930ee is amended to read:

§ 5930ee. LIMITATIONS

Beginning in fiscal year 2010 2023 and thereafter, the State Board may award tax credits to all qualified applicants under this subchapter, provided that:

(1) the total amount of tax credits awarded annually, together with sales tax reallocated under section 9819 of this title, does not exceed \$3,000,000.00 \$4,350,000.00 with up to \$1,000,000.00 awarded to qualified projects in neighborhood development areas;

* * *

Sec. 59a. 32 V.S.A. § 5930ee is amended to read:

§ 5930ee. LIMITATIONS

Beginning in fiscal year 2023 2025 and thereafter, the State Board may award tax credits to all qualified applicants under this subchapter, provided that:

(1) the total amount of tax credits awarded annually, together with sales tax reallocated under section 9819 of this title, does not exceed \$4,350,000.00 with up to \$1,000,000.00 awarded to qualified projects in neighborhood development areas \$3,000,000.00;

* * *

Sec. 59b. FY 2024 DOWNTOWN AND VILLAGE CENTER TAX CREDIT PROGRAM OFFSET

In fiscal year 2023, the amount of \$1,350,000.00 shall be carried forward within the General Fund to be available in fiscal year 2024 to provide onetime increased fiscal capacity for the Downtown and Village Center Tax Credit Program.

Sec. 60. 9 V.S.A. § 2464e is added to read:

§ 2464e. ROBOCALLS; PROHIBITION; PENALTY

- (a) Intent. It is the intent of the General Assembly in adopting this section:
- (1) to create a State law prohibition on the use of automatic telephone dialing systems and on the placement of robocalls to Vermont consumers that is coextensive with the federal limitations created in the Telephone Consumer Protection Act and the Telemarketing and Consumer Fraud and Abuse Prevention Act; and
- (2) to continue to permit certain robocalls to the extent they are allowed under federal law, including:
 - (A) calls made for an emergency purpose;
- (B) calls made with the prior express written consent of the called party;

- (C) calls conveying messages that are purely informational;
- (D) calls concerning the collection of a debt but not including calls that attempt to sell consumers services to reduce debt;
 - (E) political calls;
 - (F) calls from health care providers; and
- (G) messages from charities, provided that if the call originates from a person whom the charity hires to make a call on the charity's behalf, the call may only go to members of the charity or prior donors, and provided further that such callers include an automated option to allow a consumer to stop future calls.
- (b) Definitions. As used in this section, "automatic telephone dialing system" means equipment that has the capacity:
- (1) to store or produce telephone numbers to be called, using a random or sequential number generator; and
 - (2) to dial such numbers.
- (c) Prohibition. A person shall not initiate a telephone call to a Vermont consumer using an automatic telephone dialing system or an artificial or prerecorded voice in violation of the federal Telephone Consumer Protection Act, 47 U.S.C. § 227, or the federal Telemarketing and Consumer Fraud and Abuse Prevention Act, 15 U.S.C. §§ 6101–6108, and the regulations adopted pursuant to those laws.
 - (d) Civil violation.
- (1) A violation of this section constitutes a violation of section 2453 of this title.
- (2) Each prohibited telephone call constitutes a separate violation under this subsection.
- (3)(A) A person who receives a telephone call in violation of this section may bring an action in Superior Court for damages or a civil penalty, injunctive relief, punitive damages in the case of a willful violation, and reasonable costs and attorney's fees.
- (B) The court may issue an award for the greater of a person's damages or a civil penalty of \$500.00 for a first violation and \$1,000.00 for each subsequent violation.
 - (e) Criminal penalties.
- (1) A person who violates this section shall be imprisoned for not more than 90 days or fined not more than \$1,000.00 per violation, or both.
 - (2) Each telephone call constitutes a separate violation under this

subsection.

(f) The Attorney General shall exercise his or her authority and discretion to work cooperatively with other state and federal government entities to identify callers who initiate robocalls to consumers in violation of this section and to enforce the provisions of this section regardless of the location of the caller.

Sec. 61. EFFECTIVE DATES

- (a) This act shall take effect on July 1, 2022, except as otherwise provided in this section.
- (b) Sec. 30 (18 V.S.A. § 9456) shall take effect on January 1, 2023 and shall apply to hospital fiscal years 2024 and after.
- (c) Sec. 49 (Capital Investment Grant Program), Sec. 50 (VEDA Short-Term Forgivable Loan Program), and Sec. 15(b)–(d) (appropriations) shall take effect on passage.
- (d) Notwithstanding 1 V.S.A. § 214, Sec. 55e (repeal of prior unemployment insurance supplemental benefit) shall take effect retroactively on October 7, 2021.
- (e)(1) Sec. 55f (temporary unemployment insurance supplemental benefit) shall take effect on July 1, 2022 and shall apply to benefit weeks beginning after that date.
- (2) Secs. 55g (special fund), 55h (appropriation for temporary unemployment insurance supplemental benefit), and 55i (sunset of Unemployment Insurance Supplemental Benefit) shall take effect on July 1, 2022.
- (f) Sec. 55j (increase in unemployment insurance weekly benefit amount) shall take effect on July 1, 2024 and shall apply to benefit weeks beginning after that date.
- (g) Sec. 551 (prospective repeal of unemployment insurance benefit increase) shall take effect upon the payment of a cumulative total of \$92,000,000.00 in additional benefits pursuant to 21 V.S.A. § 1338(e) when compared to the rate at which benefits would have been paid under the formula set forth in 21 V.S.A. § 1338(e) on June 30, 2024 and shall apply to benefit weeks beginning after that date.
- (h) Sec. 55k (report on implementation of change to unemployment insurance weekly benefit) shall take effect on passage.
- (i) Sec. 59a (future amendment to 32 V.S.A. § 5930ee) shall take effect on July 1, 2024.
 - (i) Notwithstanding 1 V.S.A. § 214, Secs. 58 and 58a (SALT deduction cap

work-around) shall take effect retroactively on January 1, 2022 and shall apply to taxable years beginning on and after January 1, 2022.